1 IN THE UNITED STATES DISTRICT COURT FOR THE SOUTHERN DISTRICT OF MISSISSIPPI 2 NORTHERN DIVISION 3 4 UNITED STATES OF AMERICA PLAINTIFF 5 **VERSUS** CIVIL ACTION NO. 3:22-cv-686-HTW-LGI 6 THE CITY OF JACKSON, MISSISSIPPI DEFENDANT 7 8 STATUS CONFERENCE 9 BEFORE THE HONORABLE HENRY T. WINGATE, UNITED STATES DISTRICT COURT JUDGE, 10 JULY 7, 2023, JACKSON, MISSISSIPPI 11 12 13 14 (APPEARANCES NOTED HEREIN.) 15 16 17 18 19 20 21 REPORTED BY: 22 CAROLINE MORGAN, CCR #1957 23 OFFICIAL COURT REPORTER 501 E. Court Street, Suite 2.500 24 Jackson, Mississippi 39201 Telephone: (601)608-4188 E-mail: Caroline Morgan@mssd.uscourts.gov 25

1 APPEARANCES: FOR THE PLAINTIFF: 2 ANGELA GIVENS WILLIAMS, ESQ. KARL J. FINGERHOOD, ESQ. (VIA ZOOM) 3 ANGELA MO, ESQ. (VIA ZOOM) 4 FOR THE DEFENDANT: CATORIA PARKER MARTIN, ESQ. TERRELL S. WILLIAMSON, ESQ. 5 ALSO PRESENT: GERALD KUCIA 6 MALISSA WILSON FRANK P. CALAMITA, III (VIA ZOOM) 7 TED HENIFIN (VIA ZOOM) MAYOR CHOKWE ANTAR LUMUMBA 8 CITY COUNCIL PRESIDENT AARON BANKS 9 10 APPEARING IN CIVIL ACTION NO. 3:12-cv-790-HTW-LGI 11 FOR THE PLAINTIFF: GRETCHEN L. ZMITROVICH 12 DONNA J. HODGES 13 14 15 16 17 18 19 20 21 22 23 24 25

| 1 | TABLE OF CONTENTS |
|----|------------------------------|
| 2 | Style and appearances |
| 3 | Court Reporter's Certificate |
| 4 | |
| 5 | |
| 6 | |
| 7 | |
| 8 | |
| 9 | |
| 10 | |
| 11 | |
| 12 | |
| 13 | |
| 14 | |
| 15 | |
| 16 | |
| 17 | |
| 18 | |
| 19 | |
| 20 | |
| 21 | |
| 22 | |
| 23 | |
| 24 | |
| 25 | |
| | |
| | |

IN OPEN COURT, JULY 7, 2023

THE COURT: All right. Terri, call the case and announce the parties, please.

THE COURTROOM DEPUTY: Your Honor, this is United
States of America versus City of Jackson, civil action
number 3:22-cv-686-HTW-LGI. Appearing here in the courtroom
we have for the plaintiff Angela Givens Williams, and in the
courtroom for the defendants, we have Catoria Martin and
Terrell Williamson. For the State of Mississippi, Gerald
Kucia. Appearing via Zoom, we have Mr. Karl Fingerhood and
Angela Mo. Also here in the courtroom is interested party
attorney, Malissa Wilson. Appearing on Zoom, Frank Calamita
and Mr. Henifin, our third-party manager.

In United States of America versus City of Jackson, civil action number 3:12-cv-790-HTW-LGI, appearing here in the courtroom we have Gretchen Zmitrovich and Donna Hodges.

We are here on -- before the Court for a status conference.

THE COURT: All right. Thank you. Good afternoon again.

There are two cases that might be discussed, although I believe that the one that is going to be discussed primarily is what we call the water case. That is the first case that was before us. And so with regard to that water case, I

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

22

23

24

25

received a request from the City of Jackson asking that this Court hold a status conference. And so the city attorney wrote the letter. She is present, and so would she go to the podium, and explain then why you made this request? (An off-the-record discussion was held.) THE COURT: Oh, excuse me. Hold it. Why don't you stand up and do it now. THE COURTROOM DEPUTY: I did not acknowledge our mayor. Mayor Lumumba is here in the courtroom as well. THE COURT: All right. Now then, would you proceed? MS. MARTIN: Yes, Your Honor. Tori Martin on behalf of the City of Jackson. I am here today, because we requested a status conference with regard to the drinking water case. In the drinking water case, you know, this order was executed last November, and since that time, we believe great progress has been made. However, we have some issues around communication and transparency that we believe are causing issues in -- with regard to us advancing in the wastewater case. And so because we are still --THE COURT: One second. Hold it. Let's clarify that in the wastewater case, that's otherwise called as the sewage case? MS. MARTIN: Yes, Your Honor.

THE COURT: There is a confidential order in that

particular case.

2.1

MS. MARTIN: Correct.

THE COURT: That's because the Court ordered that the parties should conduct some conversations in confidence so as to reach various agreements that would impact upon the consolidation of those two cases.

The water case, Safe Water Drinking Act case, does not have any such confidentiality concerns at this point, but it is different from the sewage case in that respect. I do not want any topics raised in open court that might trespass upon confidentiality matters.

Do you intend to say anything that could do that?

MS. MARTIN: No, Your Honor.

THE COURT: Okay. So nothing that you say will be in contravention of the Court's concern with the confidentiality in the sewage case?

MS. MARTIN: Correct, Your Honor.

THE COURT: Okay. Now, continue.

MS. MARTIN: Okay. What I was about to say is what has already been communicated to Your Honor about the fact that there has been a stop on the wastewater side and us advancing on those communications and negotiations. And so on the drinking water side, the issue is transparency and communication, and it's really two different sides to transparency.

One, the first instance is really transparency and communication between the third-party manager; the governing authority, which is made up of the mayor and the city council; and then the community at large. And the issue that our elected officials are facing is that there are concerns that are being raised by the community at large through several different organizations, and those concerns have to do with the drinking water order that we entered into and the way in which it has been implemented and the way in which information has been given to the public.

And so I have a several examples I would like to talk to the Court about. The first example is really the call center that's now located in Rankin County. There was great confusion within the community about whether or not the call center meant — being placed in Rankin County meant that the public would have to travel to Rankin County to pay their water bills. There was confusion, because there's another building that's actually located in Belhaven called the Summit, and whether or not they would have to go there to pay bills or whether they would be able to go to the locations that already existed for paying bills. And so that is one example of, I think, the confusion that has been created around communication.

The next example I would give you is the quality of water. We were here previously on this drinking water case

with respect to a press conference that had occurred, and the issue that we are having is really unrelated to that press conference. But when we talk about quality of water, we have had community groups that are concerned about us having a situation where the ITPM is saying that the water is safe to drink and that there are no issues with the water, and then they have citizens that are coming to both elected official and those community organizations saying that they are still experiencing discoloration, they are still experiencing odor. And so they have the concerns about what's being communicated to the Court versus what their experience has actually been.

The next --

2.1

THE COURT: Is there any particular area that you want to call to my attention?

MS. MARTIN: Not at this time. What I would like to do is maybe propose that on this aspect of transparency, that potentially we could have a status conference where we invite some of those organizations to come and address their concerns directly with the Court.

I have brought council president Aaron Banks here today. I also have the mayor, Chokwe Antar Lumumba, here with me today. But on this aspect of transparency, many of their concerns have come from the community communicating their concerns to the elected officials.

1 THE COURT: Have these concerns been reduced to 2 writing, or are they only oral and anecdotal? 3 MS. MARTIN: I would say what we have received is some in writing and some oral. I have received both from the 4 different organizations. 5 6 THE COURT: Has anyone sought to respond to those 7 communications? MS. MARTIN: I believe the city officials have 8 9 responded, but what the community groups have advised us of is that's not sufficient. They would like --10 11 THE COURT: And -- go ahead. And what? 12 MS. MARTIN: They would like the opportunity to address those concerns with the Court. 13 THE COURT: And have those matters been sent to the 14 15 Court? MS. MARTIN: I did not understand the question. 16 17 THE COURT: Have those concerns that's been generated 18 by these groups that you mentioned, have those concerns been 19 communicated to the -- the interim manager on these points? 20 MS. MARTIN: I believe some of them have, but I will 2.1 say that I do not believe that all of the organizations have 22 actually expressed all of their concerns. Some of them 23 have. I have asked that question, Your Honor, of them if 24 they have communicated directly with the third-party 25 manager. Some of them have communicated directly with him,

1 and some of them have not. But for the ones who have 2 communicated with him, they were not satisfied with his 3 response. THE COURT: And do you have a notebook of those 4 5 matters? MS. MARTIN: A notebook of the issues? 6 7 THE COURT: A notebook of the concerns and complaints. MS. MARTIN: I don't have a notebook, but I could -- I 8 9 could draft something for Your Honor. THE COURT: So at present, you don't have that so that 10 we could make this an exhibit, for instance? 11 12 MS. MARTIN: I do not, Your Honor. THE COURT: Okay. And so then who would have the full 13 14 listing of these concerns? MS. MARTIN: I would say my office could obtain a 15 16 list -- a full list of the concerns. We've communicated 17 with the organizations as they have communicated with the elected officials. 18 19 (An off-the-record discussion was held.) 20 THE COURT: Okay. And has this full list of concerns 2.1 been communicated to the third-party manager? 22 MS. MARTIN: I am not aware of the full list being 23 communicated to him. I know some of them have been 24 communicated to him, but I do not know if the full list has 25 been communicated.

1 THE COURT: Would this have been the first time then 2 that you have mentioned that there is a listing of concerns 3 that may be larger than those he has seen already? MS. MARTIN: I would say that the majority -- the ones 4 that I plan to give as examples today -- I have five 5 6 examples. I know for sure that three of the five have been 7 communicated to him. THE COURT: Are you saying that there are more than 8 9 five? 10 MS. MARTIN: I believe that there are more than five 11 based on my meetings with those organizations. 12 THE COURT: Do you have information as to whether he has been made one way or the other of these concerns? 13 MS. MARTIN: I am aware that of the five organizations, 14 at least two of them have met with him. 15 THE COURT: Okay. And -- but you are saying that three 16 17 may not have met with him. MS. MARTIN: Correct. 18 THE COURT: And are you saying that there are more 19 20 organizations or concerns? 2.1 MS. MARTIN: I believe if we open the door up to other 22 organizations, there would be other organizations. But the 23 ones that I am talking about are the ones that have reached 24 my office. 25 THE COURT: Okay. And that was the second matter you

want to raise. Is there a third matter?

2.1

MS. MARTIN: So of the transparency issue between the ITPM, the governing authority, and the community, I think that that -- it was the call center, water quality, low water pressure in areas that have consistently experienced low water pressure. And I believe the issue here is in the past within that community where they have experienced low water pressure, they would -- when they had low water pressure in their homes, boil water notices would be issued. And the concern that they have is they are experiencing low water pressure, but there is no boil water notices being issued. And so that is one issue that has been raised to us.

The future of the water system is another issue that has been raised to us, and this one essentially comes down --

THE COURT: I'm sorry. The future of what?

MS. MARTIN: The future of the water system.

THE COURT: What does that mean?

MS. MARTIN: So the ITPM has had several community meetings where he has talked about the future of the water system, whether or not the water system will return back to the City of Jackson, whether or not the water system will be given to a new government structure, and there is concern in the community about being -- participating in that

discussion and being a part of that decision.

2.1

And the City of Jackson has represented to the community that this order does not actually cover the future of the water system. This order actually contemplates a consent decree being put in place at the end of the ITPM's term. But that is a concern that has been consistently raised to us through the community.

THE COURT: Now, you say through the community.

MS. MARTIN: Through these same organizations.

THE COURT: So we are talking about more than one organization?

MS. MARTIN: Yes, Your Honor.

THE COURT: Are they under the same umbrella, or are we talking about just different manifestations of the same --

MS. MARTIN: Different manifestations of the same issue. But different -- different entities, though.

THE COURT: Well, but I'm asking are these entities actually different, or are these entities all under the same umbrella?

MS. MARTIN: I would say they are all different. I can give you the list that I have so far.

THE COURT: Well, can you also -- will you also be able to tell me who runs the different organizations, what the memberships would be?

MS. MARTIN: I do not have that information with me at

this time, but I can compile it.

2.1

THE COURT: I would like to know whether we are talking about different organizations, different entities, or whether we are talking about the same entity with just simply different names.

All right. Go to your next point.

MS. MARTIN: Okay. The last example I had was around fire hydrants, and there was some issue with communication around who was responsible for fire hydrants and ensuring that they were performing the way that they were supposed to perform.

I believe this was a discussion that was originated between the third-party manager and the fire department, but the community became concerned around this issue because there have been issues where the fire hydrant had either little -- little water pressure or no water pressure. And so there's a concern around the community that in the event of a catastrophe, would the fire hydrant be working in the way in which it's supposed to work?

THE COURT: Okay. I believe we touched on that at one point, but I -- seems like I heard something before on that, but we will hear something in just a few minutes.

All right. Go to your next issue.

MS. MARTIN: So those are the examples that I brought today that I think are examples that are universal amongst

2.1

those organizations. And I really -- what we would propose today to the Court is on this issue of transparency, we -- we would offer a pair forward being instead of us proposing any type of amendment or modification to the drinking water order, that we allow those organizations the opportunity to voice their concerns directly to the Court and to the third-party manager before we move forward as the city with any modifications.

THE COURT: Okay. Does that complete your list of matters that you intended to discuss with the Court?

MS. MARTIN: There is one other issue. And so the second aspect of transparency for the City of Jackson has been the communication and the relationship between the third-party manager, the Court, and the parties.

And I have two examples of this, the first one being there was a list of contractors that Your Honor mentioned during the last status conference, and the parties were not aware of that list until Your Honor mentioned it.

The City of Jackson, according to the order, has no authority in terms of who is awarded contracts. However, the city does have institutional knowledge of the contractors that exist and the type of work that they are capable of performing. And the question that the City of Jackson has for the Court is if it's possible that in the future when there are discussions or when there are

2.1

documents that are transmitted between the third-party manager and the Court, that if the parties will be given the opportunity to either offer comments or offer institutional knowledge or also receive a copy of any documents that are distributed between the two -- between the Court and between the third-party manager.

But the second example I would give of that is discussions regarding the system. We -- we talked previously in the status conference about the press conference that the mayor gave, and that is just one example of confusion that occurs when the ITPM and the Court have conversations that the parties are not involved in.

The example I would give you, Your Honor, is for the City of Jackson, that was the first time that we have heard that the Department of Health and the other entities, the plaintiffs, make the statement that the water was safe to drink without any precautions.

And in addition, the other concern that the city has with that communication is we have gotten request from the public for evidence that the water is safe to drink. And I believe Mr. Henifin in that hearing talked about testing that had been completed, but the city was not really given the opportunity to request copies of that testing so that we can distribute that to the public.

And so to conclude, we believe that increased

```
1
       communication and increased transparency will really instill
 2
       the confidence in the system that Your Honor and
 3
       Mr. Henifin, I think, has as a goal for the system going
       forward.
 4
 5
            And the mayor is here if the -- to offer comments about
       both aspects of transparency along with the council
 6
 7
       president, Mr. -- council president, Aaron Banks.
            THE COURT: On this matter of transparency and
 8
 9
       communication, then are you saying that you expect the --
       the manager and the Court to continue the same kind of
10
11
       transparency and communication that the city has exhibited
12
       over the years?
13
            MS. MARTIN: I don't understand your question, Your
14
       Honor.
15
            THE COURT: You are saying that the city has been
16
       transparent, are you not?
17
            MS. MARTIN: You mean in our communications to the
18
       public?
19
            THE COURT: Yes.
20
            MS. MARTIN: Yes.
2.1
            THE COURT: So then some of these issues that have come
22
       up where the Court has determined that matters were in grave
23
       shape and where the budget did not reflect some of these
24
       matters, you are saying that there was transparency?
25
            MS. MARTIN: Yes, Your Honor. The city maintains that
```

```
1
       it has consistently been subject to the Public Records Act,
 2
       and so all of our records have consistently been public
 3
       documents.
            THE COURT: Exactly. And even that matter I mentioned
 4
 5
       about the e-codes, you are saying that the city was open and
       transparent about that?
 6
 7
            MS. MARTIN: Yes, Your Honor. To my knowledge, we
 8
       were.
 9
            THE COURT: So then you are saying that the city didn't
10
       maintain any secrecy with regard to that?
11
            MS. MARTIN: To my knowledge, we did not.
12
            THE COURT: And that 5 million gallons of water,
13
       processed water, that continued to flow for seven years, was
       the city open to the public about that?
14
15
            MS. MARTIN: Your Honor, I would make a correction on
       that. I do not believe that the leak with millions of
16
17
       gallons of water existed for a seven-year period.
18
                       How long do you think it existed?
            THE COURT:
            MS. MARTIN: I do not know when it started. But what
19
20
       has been reported to us is that it started as a small leak
2.1
       and that it grew over time.
22
            THE COURT: And so when you say reported to you, who
23
       made the report?
24
            MS. MARTIN: The public works department.
25
            THE COURT: So you have a record that the public works
```

department made that report?

2.1

MS. MARTIN: I do not have a written record. But what has been communicated to us from that department is that they were aware of a small leak. They did not know that it had grew to the extent that it had.

THE COURT: So when did you find it out that it had grown to the extent that it did?

MS. MARTIN: When Mr. Henifin discovered it.

THE COURT: So but for his discovery, you are saying the city would not have known it?

MS. MARTIN: I don't know at what point the city would have known, but I would also add that the public works department has represented to us that it was a leak that they were aware of but that the city did not have funding to repair it.

THE COURT: If it was a small leak, you are saying that the city didn't have the funds to make a small repair?

 ${\tt MS.}$ ${\tt MARTIN:}$ That is what has been represented to me.

THE COURT: And is that what you are communicating to the Court, that that's the city's position?

MS. MARTIN: That is our position, that it was a leak that -- and I don't know who all within the city was aware of it, but from our communications with the public works department, there were individuals in the public works department that were aware of it but that their awareness

1 was that it was a small leak, not that it had grown to the extent that it had under -- that Mr. Henifin discovered. 2 3 THE COURT: So you do give him credit for discovering 4 that --5 MS. MARTIN: Yes. Discovering and repairing it. THE COURT: Yeah. But I'm not calling it a leak. I am 6 7 calling it almost a deluge. So -- but you are giving him credit for discovering that? 8 9 MS. MARTIN: Yes. THE COURT: So but for his discovery, are you saying 10 11 that that matter would have continued unabated? 12 MS. MARTIN: I would say but for his discovery and the 13 availability of funding, that matter would have continued unabated. Because but for the funding from the federal 14 15 government, we would not have had the -- the city did not have sufficient funding when we entered into this order to 16 17 repair that leak. 18 THE COURT: So while I have you on that particular point, how much funding was expended to fix that matter? 19 MS. MARTIN: I don't recall. I think Mr. Henifin would 20 2.1 be able to give us exact numbers. But I know it was million -- over a million dollars. 22 23 MR. HENIFIN: About 2.5 million, Your Honor. 24 THE COURT: Okay. And so then you are saying the city 25 didn't have the 2.5 million?

2.1

MS. MARTIN: No. The city did not have 2.5 million in its budget to expend towards that leak.

THE COURT: I had also asked at one point about some trucks that could assist with the sewage matter, and I was informed that the trucks that the city had that could address that matter were all in the shop and that the city couldn't get them out of the shop for failure to be able to pay the bill. So is that true?

MS. MARTIN: That is not an accurate statement.

THE COURT: What's the accurate statement?

MS. MARTIN: There were some trucks that were in the shop. I think it was two. It was not all of the trucks that were in the shop. And what has been represented to me is not that the city could not get them out the shop because we could not -- because we hadn't paid the bill. It was that -- well, I will say this: What has been represented to me is that the trucks that were in the shop were still in the shop being repaired. It was not that the city had the invoice for the repair and had not paid it.

THE COURT: There were three trucks, weren't they?

MS. MARTIN: I think it ends up being four trucks, if

I'm not mistaken. There were three used trucks, and then I

think we bought one additional truck that was used, but it

was in better shape.

THE COURT: You bought the fourth truck, but weren't

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

three trucks in the shop at the same time? MS. MARTIN: That I'm not sure of. Not that I'm aware of. But I would have to talk to the public works director, Robert Lee, who might be on the line. THE COURT: And how long were these trucks in the shop and -- during this time period when the city couldn't get them out? MS. MARTIN: That I am not certain of. I do not have the amount of time that they were in the shop. I would have to defer to the public works department. THE COURT: Was there any period of time when these trucks were in the shop and the city chose not to get them out of the shop? MS. MARTIN: Not that I am aware of. What's been represented to me is that the trucks were in the shop and they were being repaired. But I am not aware of an invoice being presented that the repair had been completed and that the trucks remained in the shop because the city couldn't afford to get them out.

THE COURT: Could the city have afforded to get them out anytime the city wanted?

MS. MARTIN: I think depending on the invoice that was submitted, yes. But there is -- there is funding in the public works department in the sewer division.

THE COURT: So you are saying that there was funding

available to get those trucks out of the shop?

MS. MARTIN: I am saying that there is a budget in the public work departments in the sewer division for truck repairs.

THE COURT: But you didn't say whether you are telling me that there was money in the budget that would allow the city to rescue those trucks.

MS. MARTIN: I don't -- I don't know for sure that there was enough money for the invoices that were presented, because I don't know that all of the trucks are out of the shop. What I do know is that there were -- there is a total of, I think, four trucks, maybe three of which that have been in the shop at some point. But I do know that we have trucks that are on -- we have at least one truck that is fully operational that is out that is performing repairs. And I know that we have gotten at least one truck out of the shop that we paid the invoice for.

THE COURT: Do you know how much you paid?

MS. MARTIN: I do not. I would have to defer to our public works department for that information.

THE COURT: Was it more than a thousand dollars?

MS. MARTIN: I would assume it was more than a thousand dollars, but I don't know the total. I would assume it was more than a thousand dollars just because I have never seen a -- an invoice for a repair for a truck of that size that

has been less than a thousand dollars.

2.1

THE COURT: And then on the fourth truck that you are telling me about, that truck was purchased when the three other trucks were in the shop; is that correct?

MS. MARTIN: That is correct.

THE COURT: And that fourth truck was expected to perform in the manner in which it was designed, to go around the city to help out on the sewage matter, correct?

MS. MARTIN: Correct.

THE COURT: How long did it take for that truck to fail?

MS. MARTIN: I do not know. But during our last hearing when that came up, I actually reached out to our public works director. And what he represented to me is that in that industry with those types of trucks, it is common for them to consistently be in and out of the shop because of the type of work that they are performing.

So I don't know how long it took after we bought the truck for it to be in the shop. But what he represented to me is that he was not surprised that -- when it went in the shop because for trucks that perform that type of work, it's common for them to be in and out of repair shops.

THE COURT: So then at one time were all four trucks in the repair shop?

MS. MARTIN: Now, that I do not know to be certain.

2.1

What I do know is we had three in the shop. We -- the fourth one we purchased. The fourth one did go into the shop at some point. And the third one, I guess we could call it, got out of the shop.

So I do not believe that there was a time where all four of them were in the shop at the same time, but I would defer to our public works department to answer that question.

THE COURT: All right. Counsel, I want to go back to another matter concerning communication. When we had this leak or this deluge, as I describe it, when we had all of that water lost, did that appear anywhere on the city's budget?

MS. MARTIN: No. Because I believe we were not aware that it had grown to that extent. But in addition, what I would say about our public works department is up until the time that we entered into the agreement on the stipulated order, I would represent that the City of Jackson did not have sufficient funding to fund that department. And so the amount that -- and, I mean, Mr. Henifin can tell you this himself. The amount that's in the current Drinking Water order is, I think, 15.9 million. Mr. Henifin is spending -- he is on track to spend, I think, more than \$15 million just on the water treatment plan itself.

THE COURT: Okay. So back to my question then. So was

```
1
       this matter of the loss of water out there on, what's that,
 2
       Adkins Boulevard, was that reported to the city council?
 3
            MS. MARTIN: That I am not sure of, because I -- the
       mayor was not aware of it until after Mr. Henifin raised it
 4
 5
       as a concern. To our knowledge, there were people in the
       public works department that were aware of it, but the mayor
 6
7
       himself was not aware of it. And therefore, I was not aware
       of it, so I do not believe it had been communicated to the
 8
 9
       city council.
            THE COURT: Is there any written record to show when
10
11
       you advised the city council --
12
            MS. MARTIN: Of the leak?
13
            THE COURT: -- if you ever did?
14
            MS. MARTIN: I'm trying --
15
            THE COURT: Of the leak.
16
            MS. MARTIN: -- to make sure I understand your
17
       question.
18
            THE COURT: Of the leak. Let's call it a leak.
                                                              Was
       there -- do you have a written record as to when you advised
19
20
       the city council of such?
2.1
            MS. MARTIN: No. I do not believe we have a written
22
       record of when we advised them of it.
23
            THE COURT: Well, do you have a council meeting report
24
       of when you advised the city council of the gravity of that
25
       matter?
```

```
1
            MS. MARTIN: I do not. But if I had to assume, I would
 2
       say it was after the meeting that we had where we toured the
 3
       facility, because that's when I was aware of the leak.
            THE COURT: You toured the facility at the same time I
 4
 5
       did, didn't you?
 6
            MS. MARTIN: Correct, Your Honor.
 7
            THE COURT: Was that the first time that you knew
 8
       anything about that?
 9
            MS. MARTIN: That was the first time that I became
       aware of it.
10
11
            THE COURT: And was it the first time you had taken a
12
       tour of it?
13
            MS. MARTIN: Correct.
            THE COURT: And what did you see?
14
           MS. MARTIN: I saw a lot of water.
15
            THE COURT: A bunch of water.
16
            MS. MARTIN: Uh-huh.
17
18
                       And you saw the creation of an artificial
            THE COURT:
       lake, didn't you?
19
20
            MS. MARTIN: Something to that effect, yes.
2.1
            THE COURT: And were you also there when there was an
22
       attempt to see how deep that was?
23
            MS. MARTIN: I was not there, but I did -- I was there
24
       when they described the attempt to see how deep it was.
25
            THE COURT: And what's your understanding as to how
```

```
1
       deep it was?
 2
            MS. MARTIN: That it was deeper than the longest stick
 3
       that they had available.
            THE COURT: That was, what, 18 feet?
 4
            MS. MARTIN: I don't recall.
 5
            Is that correct?
 6
 7
            I don't recall.
            THE COURT: And later did you discover that they
 8
 9
       decided that it was about 35 feet deep?
            MS. MARTIN: I remember that from the last status
10
11
       conference.
12
            THE COURT: All right. When was that reported to the
       city council?
13
            MS. MARTIN: That it was 35 feet?
14
15
            THE COURT: Yes.
            MS. MARTIN: The council president at the time was
16
       actually here in that same meeting.
17
18
            THE COURT:
                        Okay.
19
            MS. MARTIN: When it was reported from counsel -- I
20
       mean from Mr. Henifin, the council president was here in
2.1
       that meeting.
22
            THE COURT: So then the council president heard it for
23
       the first time here in the courtroom?
24
            MS. MARTIN: Correct. That's the same time I heard it
25
       for the first time, that it was 35 feet.
```

```
1
            THE COURT: What about that it was longer than -- that
 2
       it was deeper than 18 feet?
 3
            MS. MARTIN: I don't know if in my discussions with
       them I would have talked about how deep the hole was.
 4
 5
            THE COURT: When was the council informed about the
       artificial lake that was created?
 6
7
            MS. MARTIN: It would be sometime after I went with --
 8
       I went on the trip with you.
 9
            THE COURT: And so before that, the council was not
       informed that there was this tremendous loss of -- of
10
11
       processed water occurring out there?
12
            MS. MARTIN: I would represent that neither the council
13
       nor the mayor had been advised of the leak and the size of
14
       the leak up to that point.
15
            THE COURT: Okay. Thank you very much.
            MS. MARTIN: Uh-huh.
16
17
            THE COURT: Mr. Henifin, how are you doing today?
18
            MR. HENIFIN: Doing well. Yourself?
19
            THE COURT: I'm doing fine, Mr. Henifin.
20
            Mr. Henifin, I want to go through each one of these
2.1
       matters that have been raised and give you an opportunity to
       address these matters at this status conference.
22
23
            MR. HENIFIN: Yes, Your Honor.
24
            THE COURT: Were you aware of these matters that have
25
       now been raised?
```

MR. HENIFIN: Pretty much, yes, Your Honor. 1 2 THE COURT: And how did you become aware? 3 MR. HENIFIN: So on the -- I have just -- so one of the groups came to meet with me, and I think that's one of the 4 5 ones that you'll get in the list, and that's the only one I 6 know that has come to meet with me and has been dissatisfied 7 with all of the answers I provided. So I know they're out there talking, because they 8 9 aren't satisfied with the information I provided. I think 10 that was -- they represented themselves as part of the Rapid 11 Response Coalition. 12 THE COURT: Rapid Response Coalition. Do you know the number of people who are a part of that organization? 13 MR. HENIFIN: I do not. Two -- two people were 14 15 present. They came to my office to speak with me about their concern. 16 17 THE COURT: Two people. Did they represent how many 18 people they spoke for? MR. HENIFIN: They said there were a large number. 19 20 That a -- that it was no actual number given. 2.1 THE COURT: All right. And how long did you meet with 22 them? 23 MR. HENIFIN: Little over an hour, Your Honor. 24 THE COURT: And where did you meet with them? 25 MR. HENIFIN: I met with them at our offices at the

2.1

Summit, which is on Greymont Avenue, Belhaven Heights, near Fortification.

THE COURT: And would you describe the outcome of the meeting?

MR. HENIFIN: I think they just -- they left dissatisfied with the information they received from me.

THE COURT: Okay. And could you give me an overview of the topics that you all discussed?

MR. HENIFIN: Yeah. We talked about the find-and-fix concept that we have been going through the city and talked about some of the places we are making patches. They didn't think we were doing that appropriately.

Based on their knowledge of the Yazoo clay -- I don't know that either of them were geological engineers, but they had a lot of opinions on how we were doing that work.

They had some strong opinions about -- what else they were really focused on -- the use of minority contractors.

And I went through -- that's how we got on that paving discussion, because one of the paving -- the only real paving contractor we have got working for us is a very small Jackson and Black business who has done over a million dollars' worth of paving, and they do very, very good work.

I was pointing that out to them when they were questioning the way at which they patch those -- or made those patches. So we agreed to disagree that that was

```
1
       adequate what we were doing. They continued to -- to say we
 2
       needed to do different outreach for minority contractors,
 3
       which we are doing some. We are growing, and we are going
 4
       to do more.
 5
            But that was a big part of it was that the -- they
       weren't satisfied with minority contractors.
 6
                                                     They were
 7
       upset with --
 8
            THE COURT: Did they -- one second before you go to the
 9
       next one.
10
            MR. HENIFIN: Yes, sir.
11
            THE COURT: Did they suggest any companies they wanted
12
       to see used?
13
            MR. HENIFIN: No, Your Honor.
            THE COURT: They just simply said they were
14
15
       dissatisfied at the number --
16
            MR. HENIFIN: Yes, Your Honor.
17
            THE COURT: -- of minority contractors?
18
            MR. HENIFIN: Yes, Your Honor.
            THE COURT: Did they then provide any percentages of
19
20
       whom they suspected the time you were utilizing so as not to
2.1
       be utilizing enough minority contractors?
22
            MR. HENIFIN: No, Your Honor. There was -- we didn't
23
       talk any actual numbers.
24
            THE COURT: Okay. Go to your next point.
25
            MR. HENIFIN: So the next point was on the call center.
```

2.1

They were quite concerned that that went to Rankin County, and I explained that was an existing call center, been in business for 30 years, and we weren't creating our own. We were, you know, under contract to that call center to answer our calls, because they have the capacity. They have the facilities. They have the training.

And while they are in Rankin County, it's about seven miles away, and seven of our people were actually able to go to work at that call center. So it's the only call center we could find in Mississippi to take our business. They were quite upset that we didn't find a different solution to that other than going to a call center that existed in Rankin County.

There was, again, no satisfaction from them when I explained the process, how we found them, what they do, that they have been in business for 30 years, that they speak Mississippian when you call, they answer the phone, you can understand them. We had this long discussion. They were still not happy that we didn't find a solution in Jackson.

THE COURT: And did they submit themselves as possible vendors on a matter like that?

MR. HENIFIN: No, Your Honor. They didn't have a suggestion.

THE COURT: They just had a complaint?

MR. HENIFIN: Yes, Your Honor.

```
THE COURT: And did they say how the calls were being
 1
 2
       prejudiced by a call center being in Rankin?
 3
            MR. HENIFIN: No, Your Honor.
            THE COURT: They just simply said they didn't want it
 4
       in Rankin?
 5
            MR. HENIFIN: Yes, Your Honor.
 6
 7
            THE COURT: But other than that, they had no criticism?
            MR. HENIFIN: Not that I'm -- not that I recall.
 8
 9
       don't believe they did.
            THE COURT: On this matter of minority contractors, you
10
11
       said they did not pose any alternatives?
12
            MR. HENIFIN: No, Your Honor.
13
            THE COURT: Did they ask for the percentage of
       contractors who had been utilized?
14
15
            MR. HENIFIN: No, Your Honor.
            THE COURT: Mr. Henifin, it sounds like they just came
16
17
       in with naked complaints without any statistics. Is that
18
       correct?
            MR. HENIFIN: That's how it felt to me, Your Honor.
19
20
            THE COURT: So did they ever provide to you any
2.1
       statistics on anything?
22
            MR. HENIFIN: No, Your Honor.
23
            THE COURT: Go to your next point.
24
            MR. HENIFIN: So I guess the last item that they were
       concerned about was the way the employees of the city had
25
```

2.1

been treated through this and that -- the fact that I've outsourced a number of those functions and several folks had to leave employment with the city. Many of them ended up working for contractors that we were hiring, and others left employment or were found other positions within the city. They didn't think that was handled well, and they didn't understand why we had to do that.

THE COURT: Why don't you explain your position on that.

MR. HENIFIN: So the water maintenance folks -- well, go back to the plant, actually. We know the plants were underresourced, understaffed, and we needed a professional staff in there quickly with resources. And that's why we went with the contract with Jacobs and brought them in, and that really has provided some stability. They have been able to hire additional folks. They have got, you know, a pretty full staff now the city was unable to put together at that point.

Again, to Tori's point, Ms. Martin's point, they didn't have a lot of resources, so, you know, that -- obviously the -- having the some federal resources has made that easier. When it went to the water maintenance side for the distribution system, we found a very similar situation where understaffed, underresourced. And we, to address this urgent problem that has been put into the order and dropped

2.1

into my lap, needed to move quickly to make that happen. So as the ITPM, recognizing this as an emergency, the only -
I -- there was no time to rebuild the city's water

maintenance staff from zero or from the very thin staff they had at that point, lacking reliable equipment, lacking tools, lacking training, lacking people.

The only solution that appeared viable and fast to me as the ITPM under my responsibility was to contract out to contractors that had all of that, and to the extent we could put those people to work from the city to those contractors, we would retain their knowledge of the system within the City of Jackson to help us fix the water system faster.

So that is why the contract option was really, from our perspective, the only viable one.

THE COURT: Where are we now?

MR. HENIFIN: So we're -- we fixed, you know, almost 200 leaks up to this point. The contractors work every day. They are guided by some city employees that are currently still city employees detailed full time to JXN Water. Those folks are managing that. We have got some of the former water maintenance folks leading the crews for the contractors. We are getting a lot of work done quickly.

Case in point might be the big break on Woodrow Wilson early on the 4th of July. We had that isolated and shut down within four hours, and then we were working it that

2.1

morning to get it repaired. A leak like that in the past probably would have drained our system down, and we would have lost pressure. But we responded very quickly, and it was a -- a great contractor response to make that happen.

We had a break later that same -- in that same area the next day, and we responded to that and got that buttoned up as well. So I think our response time to get to the breaks, isolate them, and repair them has -- are markedly improved since JXN Water has taken over. Again, got resources, got funding. There are reasons that happens.

But, Your Honor, I don't think anyone can point to our work on the system and say that it's -- it's any worse than it was. I would say, anecdotally, I hear it's better than it has ever been as far as response, getting out, fixing leaks. You just don't see water flowing out in the street. We are still looking for a lot of leaks. There are still many more out there, but we are making great progress.

THE COURT: Let's talk about the call center.

Approximately how many calls do you all get a day?

MR. HENIFIN: We started out with a big volume, about 1100 a day that first few days.

THE COURT: 1100 per day?

MR. HENIFIN: We are down in the 400 range. Four to 500 depending on what's going on.

THE COURT: What's that?

2.1

(An off-the-record discussion was held.)

THE COURT: Okay. Go back. Now, so you were saying at first you were getting 1100 a day.

MR. HENIFIN: And we are down around the 4 to 500 range now, Your Honor.

THE COURT: How many persons do you have manning the call center telephones?

MR. HENIFIN: So it's a large call center. It has, I think at any given time, between 24 and 30 folks answering the calls. What we have -- the agreement we made with the call center and the contract we are in, there is four dedicated JXN Water folks in there from 8:00 to 5:00 on weekdays. When they cannot answer the calls, it rolls to someone else who has got more general knowledge, not the specific knowledge that those four do.

But over time, everyone in the call center gets more knowledge and can answer more questions. For the most part, we are still in that training mode to get all of the questions answered, but they escalate those, or we take information and we research them and get back to folks with their answers if we can't provide it directly when they call in the call center.

THE COURT: Before you put into effect this call center, anecdotally, what did you hear about the public's attempt to report matters?

2.1

MR. HENIFIN: The public was very challenged, and part of that, again, goes back to funding and what I inherited when I took over the WSBA, which was the water, sewer, billing, administration, which was the eleventh hour add to the stipulated order.

I think there were three folks answering calls at that point at the WSBA, and it was -- two of those were part time. They were overwhelmed and underresourced, and the wait times would exceed multiple hours on some days.

THE COURT: You said there were three?

MR. HENIFIN: There were three, yes, Your Honor.

THE COURT: And you said they were part time?

MR. HENIFIN: Two of those were part time, yes, your Honor.

THE COURT: So there was only one-time person at that time answering these calls.

MR. HENIFIN: And we brought in some temps to try to shore that up for a little while, but that wasn't working very well for us, and that's when we started looking for a contract option.

THE COURT: So when you first came in, were you so advised by the public that the call wait time was intolerable?

MR. HENIFIN: It was -- it was very long. Intolerable. People were just giving up calling for the most part.

1 THE COURT: Do your call takers have a script that they 2 have to provide to the public when various questions are 3 asked? 4 MR. HENIFIN: Yes, Your Honor. And that continues to 5 develop as we learn more about the questions that come in, 6 but they do keep a script. We also ask them for information 7 about their phone number. We are trying to update our 8 customer records to get cell numbers, email accounts, other 9 ways to reach customers. So when they call in, they get to 10 report whatever their problem is. Our call takers may ask 11 them a number of questions to try to update our database at 12 the same time. 13 THE COURT: Okay. And have you had any congratulatory calls --14 15 MR. HENIFIN: Yes, Your Honor. THE COURT: -- from the public since you have taken 16 17 over this point? 18 MR. HENIFIN: Yes, Your Honor. There is a number of 19 folks that have expressed thanks via email. I can produce 20 those if we need to at some point. 2.1 THE COURT: So you have a record of these 22 congratulatory responses? 23 MR. HENIFIN: Of some of them. Some of them that 24 actually put it in writing, yes, Your Honor.

THE COURT: Could you put that in a notebook for me,

25

please?

MR. HENIFIN: Yes, Your Honor.

THE COURT: Now, let's go back to this call center. So who bears the cost of the call center?

MR. HENIFIN: The citizens, the ratepayers ultimately. Right now we are supplementing a lot of this with federal dollars. Part of the 1442(b) Safe Drinking Water Act grants allows us to pay for operation and maintenance with some of that money. So we are essentially using a combination of the city O&M dollars that they are providing and the -- the federal O&M dollars that we are getting from EPA's grant.

THE COURT: What alternative do you see to your call center? If that call center had to be shut down for any reason, then what alternative would that be for a viable, productive call center?

MR. HENIFIN: You would be looking at other places, largely outside of the United States. Most of the call centers exist in offshore areas. India, Pakistan, and other communities have made it a big part of their economy to operate call centers for companies across the nat- -- across the world, and they do it very well.

But it is just fortunate that -- and I -- we thought it was fortunate to have one right here in Central Mississippi. I think there is only a few in the United States that have that kind of long-term relationship with their clients in

this part of the country.

2.1

THE COURT: So then if you shut down your call center over there, could you see the City of Jackson taking up the slack on this point?

MR. HENIFIN: They would have to develop their own call center. I think it's feasible that someone could do it. I don't think it would happen -- you would need a year or two maybe to get the experience and develop it, but I think it's possible.

THE COURT: You said a year or two?

MR. HENIFIN: I would think so.

THE COURT: Why would it take a year or two? I mean, other than just simply getting some people to sit around by the telephone and wait on some calls?

MR. HENIFIN: It's actually pretty complex to get the equipment to monitor the calls. You've got to get the scripting done for the various clients. If they were just doing the water, they could get the water scripting done. But it takes -- it's not as simple of a project or a job as just answering the phone. And you got to direct the calls the right way, dispatch -- if it's a water break, you got to ask questions, understand how big it is, is it urgent, are the people without water, are the neighbors without water. I mean, there is a series of questions that need to be asked. So you need training to do that. You got to set up

the infracture within the building to do it.

2.1

In this case, they have a tornado shelter built into their facility. So they don't even shut down during tornado watches or warnings. And heaven forbid that they actually get hit by a tornado, but the rest of their building would be wiped out and their tornado shelter would remain standing, and they're committed to continue to function in those situations. So they are there all of the time.

THE COURT: Before you arranged and contracted with that center, what, again, was the City of Jackson doing?

MR. HENIFIN: They had some folks answering the calls in the WSBA building, which was in the old Metrocenter.

THE COURT: How many?

MR. HENIFIN: Three, I believe.

THE COURT: That's the three we talked about before?

MR. HENIFIN: Yes, Your Honor.

THE COURT: That two were part time and only one was full time?

MR. HENIFIN: Yes, Your Honor.

THE COURT: So then on a scale of 1 to 100, what would you consider to be the efficiency rating of such a system that the city had in force before that?

MR. HENIFIN: I would say it was a -- you know, a guess on that scale would be a 20 percent efficiency maybe.

THE COURT: And that would be the best?

1 MR. HENIFIN: I would think. 2 THE COURT: And what kind of efficiency would you say 3 you have now? MR. HENIFIN: I would say we are -- because we are 4 5 having wait times of less than a minute and we are answering 6 all of the calls, I would say we are approaching, like, a 7 95 percent efficiency rating or plus. THE COURT: This group that came to see you, when they 8 9 complained about this call center, did you explain these 10 matters to them in the manner in which you are now 11 describing? 12 MR. HENIFIN: I believe so, Your Honor, yes. 13 THE COURT: And what was their response? 14 MR. HENIFIN: They thought that a call center could --I could have worked harder to find someone in Jackson that 15 could operate a call center and they could have stood one 16 17 up. 18 They are saying they could've put one THE COURT: 19 together? 20 MR. HENIFIN: Not they. They thought there were others 2.1 in Jackson that probably could have done that. They didn't 22 point out to anybody in particular, and I explained, again, 23 I didn't have the luxury of time to create a call center 24 from scratch. 25 THE COURT: But they were -- they were championing the

```
creation of a brand-new call center from --
 1
 2
            MR. HENIFIN: Yes, Your Honor.
 3
            THE COURT: -- from scratch upward.
            MR. HENIFIN: Yes, Your Honor.
 4
 5
            THE COURT: That is, having zero to try and put in
       something operation of that complexity.
 6
 7
            MR. HENIFIN: Yes, Your Honor.
            THE COURT: And you said you didn't think that you had
 8
 9
       the luxury of time to try and explore those kinds of things?
10
            MR. HENIFIN: Yes, Your Honor.
            THE COURT: And didn't you say a few minutes ago that
11
12
       it would take, you think, one year to two years to be up and
13
       running on something like that?
14
            MR. HENIFIN: Yes, Your Honor.
15
            THE COURT: Has that estimation changed since then?
       Has you -- have you changed your estimation on that since
16
17
       then?
18
            MR. HENIFIN: No, Your Honor. I'm very pleased with
19
       the contract decision we made and the response we have
20
       gotten from that.
2.1
            THE COURT: And what you told me a few moments ago, you
22
       have reduced the number of calls tremendously. Now, do you
23
       have any anecdotal proof other than what you have stated so
       far that this reduction is because of satisfaction as
24
25
       opposed to maybe the public giving up calling?
```

2.1

MR. HENIFIN: I can put together some numbers, but I don't have anything at this point other than the anecdotal, and I know we have gotten some email congratulation or surprises from a number of folks at the response they have gotten and the satisfaction they had in reaching out to someone in getting a response.

THE COURT: Okay. I want to go to another subject now. Is there anything else, by the way, on the call center that we have not covered?

MR. HENIFIN: I don't believe so, Your Honor.

THE COURT: Oh, let me ask this then: Is there any intentional plan to expand the call center?

MR. HENIFIN: No, Your Honor.

THE COURT: So are you happy with the number of people you have already?

MR. HENIFIN: Yes, Your Honor.

THE COURT: And you told me how much has been reduced, the calls. Do you anticipate a further reduction, or is this is a static number we reached?

MR. HENIFIN: I would assume -- assuming we are at a static point until we start actually shutting off water again to try to get folks to pay their bills. Experience with utilities show that when you start disconnecting folks for un- -- nonpayment, your call volume jumps up significantly at that point, because people want to figure

2.1

out how to -- not to get the water cut off. So when we start that back up to try to get people back in the habit of paying their bills, we would expect a significant increase in call volume for some period of time after that.

THE COURT: Let's talk now about the -- the bill paying. One time you told me that a number people weren't even on the system; is that so?

MR. HENIFIN: We still believe that's so. We're still working to try to identify specific addresses. We believe that's somewhere in the 7,000 range across the city.

THE COURT: One time, I think one of the first status conferences we had, I think you told me that you thought there was somewhere upwards of 6,000 folk who were not on the -- on the list.

MR. HENIFIN: Somewhere in the six to seven is what we think by matching rough numbers on the geographic information system of the assessor's data and then our customer information account data, and those aren't exact match science.

We are working today with a consultant to try to get better data to identify the specific addresses we need to go look for, whether they have got water and whether they have an account. So we have still got a lot of cleanup to do.

THE COURT: When you first took over your responsibilities and looking over the system and its

2.1

problems and working with the city, were you advised by the city that the city suspected that there were 6,000 to 7,000 people not on the bill list?

MR. HENIFIN: I don't know that I was ever given a number, but the city did -- many folks in the city told me there is a group that was straight piping, essentially bypassing meters. So they were aware that this was a practice within the city.

THE COURT: Did the city officials with whom you were working give you ever a number that there were some 6,000 or 7,000 folk who weren't in the system?

MR. HENIFIN: No, Your Honor.

THE COURT: Did they give you any number of people whom they suspected were not in the system?

MR. HENIFIN: No, Your Honor. Just they knew that there were evidence -- they had seen evidence of straight piping where meters had been taken out or meters were never put in. And they were -- and so there was not an account, because there was no meter.

THE COURT: Now, what do you mean by no meters put in?

MR. HENIFIN: So in some cases when new development was built and the city was slow in putting a new meter in, the building, the development, either a residential or commercial building, would get tired of waiting and they would actually illegally pipe from the city side to there --

there without a meter in.

2.1

So they would connect themselves to the water using their own plumber without putting a meter in place. And then there was some, evidently -- anecdotally, I was told that people did that on their own. Take the meter out and would pipe across from the city side to their side and eliminate the fact they had a meter at all. So it would fall out of our account ultimately.

THE COURT: How did you reach the number of 6,000 to 7,000?

MR. HENIFIN: So we took a -- the information from the assessor's database that had all the parcels for the city that have improvements on the parcels. So, you know, many parcels might be vacant. And, again, this isn't an exact science, because you have to go out and see if the improvement actually does have water. It might be an abandoned building.

But when you take all of the improved parcels and you match them to our accounts that we have, there is about 7,000 improved parcels in the assessor's database that don't have a corresponding water account in the water account database.

THE COURT: Well, that would seem to say that the number is more than 7,000, then, because if it is just the improved areas and you find that there are 7,000 missing,

2.1

what about the ones who are stealing water and those who are transferring it across the street, et cetera, which you state, or the plumbers who are coming in and doing things --

MR. HENIFIN: Those should still show up, Your Honor, because if they don't have an account in our system, they should still show in the assessor's database as an improved parcel. They are getting water somehow, but they just aren't in our system. So they would be in that same number.

THE COURT: So this 6,000 to 7,000, what are you doing about that?

MR. HENIFIN: We are working to get a better lockdown on the data, because it's not all really clean. So we have hired Horne, a local consulting firm, to help us with the data analytics and looking at various sources so they can bring in other -- like, postal off- -- the post office has databases they can get to. There is other public databases. They can verify addresses. They can go back and look at the assessor's data and make sure that all of that fits, go back through our customer database and make sure we aren't missing something or it was a mismatch, and then get a more fine point on exactly which addresses they suspect may have water service but are -- are not in our system.

And so as they work through that process this summer, we should get a much better feel of the actual addresses, and then it's a matter of hiring a consultant that has got

2.1

feet -- you know, people -- surveying company, basically, local surveyors, to go out and look on those properties for meters, for water, to try to understand which ones need to have accounts, and then we would start this process of adding those into the accounts and getting them metered and getting them in place in the accounts so they start paying the bill.

THE COURT: Well, what progress has been made since you started to reduce this number?

MR. HENIFIN: Other than working on this mapping and trying to figure out where it is, no actual efforts have been made to go field-verify because we don't have that clean data list yet. That's -- we are working on that.

They are working as we speak. But once we have that list, we will start the -- the actual fieldwork was the hard work, which -- getting out and verifying what's actually on each of those pieces of -- of land in the city.

THE COURT: What would you calculate, speculate, estimate is a loss to the City of Jackson in revenue by this 6 to 7,000 people not on the bill-paying schedule?

MR. HENIFIN: You could assume, you know, \$50 a month for each of those, and that's a -- just a number at this point. But if you had 6,000, \$50 a month, you know, that's 3 million a month. I'm doing my mental math very well there, Your Honor. But it's a -- it would be 6,000 times --

```
1
       6,000 times -- say 6,000 times 60 -- $50 a month would be
 2
       300,000. Thank you. The mental math person behind me using
 3
       a pencil. So 300,000 a month roughly, so that's 3.6 million
 4
       a year.
            THE COURT: $300,000 a month?
 5
            MR. HENIFIN: Yes, Your Honor.
 6
 7
            THE COURT: Okay. When you first came on, you told me
 8
       that you were not informed as to the number of people
 9
       suspected to be not paying the bills --
10
            MR. HENIFIN: Yes, Your Honor.
11
            THE COURT: -- or definitely was not in the same areas
12
       you are talking about now.
            MR. HENIFIN: Yes, Your Honor.
13
            THE COURT: And you are telling me that that same
14
15
       number is still existent right now.
            MR. HENIFIN: Yes, Your Honor.
16
17
            THE COURT: So you are telling me that the city is
18
       still missing this kind of money.
19
            MR. HENIFIN: Yes, Your Honor.
20
            THE COURT: How much money is it going to cost to get
2.1
       to the bottom of that?
22
            MR. HENIFIN: Well, the data work we are doing is in
23
       the -- not to exceed a half a million dollars. And then I
24
       don't have an estimate yet on what it's going to take to
       field-verify those locations. But I would say it's in that
25
```

same range. So we are probably spending about -- we will 1 2 ultimately spend about a million dollars to solve that 3 problem. 4 THE COURT: Whose money will that be? 5 MR. HENIFIN: The combination, again, of federal dollars and the ratepayer dollars. 6 7 THE COURT: And what would be the max -- the mix on 8 that? How much from the federal government, and how much 9 otherwise? 10 MR. HENIFIN: I don't have a concept yet. I haven't 11 worked those numbers out. 12 THE COURT: And even though you haven't worked all of 13 this out, if you have thought about the end of the road on this point, how much time do you think it is going to take 14 before this matter is resolved? 15 MR. HENIFIN: Our goal at the moment due to some other 16 17 issues we are doing around the billing system would be to 18 have this worked out by the end of this calendar year. But that's a -- that's a very optimistic date now that we are 19 20 standing here in front of you on July 7th. Time seems to be 2.1 moving at an extraordinarily fast pace at this point. 22 THE COURT: Do you need any special equipment for this? 23 MR. HENIFIN: No, Your Honor. 24 THE COURT: Is this just personnel, time, and study? 25 MR. HENIFIN: It's going to be -- the data work is --

2.1

is computer scientist and data analytic folks that are doing that. And then on top of that, it's just putting people out there in the field to go verify these properties one at a time.

THE COURT: Is the computer structure that's in place, is it operative efficiently enough to resolve the problem without the necessity to buy any additional equipment?

MR. HENIFIN: Oh, yes. I mean, we are essentially using contractors to do this, so we don't need -- they don't need to buy equipment. We don't need to buy equipment.

They may be buying access to some of these other data sources, but they -- they've got all the equipment they need to make this happen.

THE COURT: This group that came to see you, did they discuss these problems with bills?

MR. HENIFIN: No, Your Honor.

THE COURT: Did you talk to them about it?

MR. HENIFIN: I'm sure I discussed the overall challenges of the revenue not being where it needs to be, the fact that we're still putting meters in, we've had the years and years of meter challenges here in Jackson. That's pretty much a standard discussion I have with almost anyone that comes to visit with questions about the water system.

THE COURT: And what did that group have to say about that?

MR. HENIFIN: I don't recall any specific comments or 1 2 suggestions. 3 THE COURT: Did they complain that the meter groups were not sufficiently diverse? 4 MR. HENIFIN: I don't recall any complaints around the 5 meters. 6 7 THE COURT: Did they quarrel with your numbers at all? MR. HENIFIN: I didn't really provide -- other than the 8 9 gross numbers of water loss, that was probably the number 10 that -- they didn't quarrel with it, as I recall. You know, 11 it's just a -- it's a breathtaking number when you tell 12 people that you are putting almost 50 million gallons a day into a system that a population should only need 15 to 20 13 million of that, maybe 25 if you really want to add some 14 15 other losses. So the fact that we are putting out twice as much water 16 17 as the city should need is technically -- or it does tend to 18 make people stop and think and question. But I don't recall specifics with -- with that group. 19 20 THE COURT: Could you say that again? This city is 2.1 putting out twice as much water as a city this size should 22 need?

MR. HENIFIN: Yes, Your Honor.

THE COURT: And you contend that that is so because

bills not being paid, or is there some other reason?

23

24

25

2.1

MR. HENIFIN: That's more leaks like the one we found that you've referenced many times in your courtroom, Your Honor. So there's -- nothing as dramatic has been found, but we are out looking daily to try to find where other large leaks are, because we are losing water in places that we aren't seeing water be lost.

So similar to the golf course, it was an abandoned golf course. No one knew to look there. It wasn't obvious to people. Wasn't flowing down the street. I think we've got many leaks that are in similar situations where no one sees them.

The next step we are taking is actually a satellite leak detection company that will do multiple flyovers over a period of time using satellite imagery. They have presented at a conference recently, and we have talked to them. It's not that expensive, and we get the entire city covered. We are holding out promise that that will identify some of these large leaks that we are not seeing to the visible eye.

So, again, we are putting lots of effort into leak detection in very many ways. So satellite; acoustical leak detection on the pipes; you know, walking right-of-way where we can get to it; and, again, begging the community if they see an unusual-looking leak to call us at (601)500-5200 and let us know. Shameless plug for our call center.

THE COURT: And on this matter of the satellite

imagery, who will be paying for that?

MR. HENIFIN: That will be the federal government and our ratepayers. Largely the federal government. As part — one of the projects we put in was leak detection as part of the — one of the projects that got grant funding. And so there — we didn't necessarily know we were going to be using satellite. But we are using every method that we can find that holds promise, and this is not a very expensive method and gets us a lot of coverage and potentially we find some big leaks that way.

THE COURT: So far you have told me that there are some heavy-duty items to be addressed in the future.

MR. HENIFIN: Yes, Your Honor.

THE COURT: And that the cost will be borne by the rate that the taxpayers are paying and by monies from the federal government.

MR. HENIFIN: Yes, Your Honor.

THE COURT: Is the rate structure presently in place covering the number of rate-paying citizens enough to take care of these matters, in your estimation?

MR. HENIFIN: It -- I would say the rate structure if you could collect, you know, 95 to 100 percent, we would have enough revenue.

THE COURT: 95 to 100 percent.

MR. HENIFIN: Which is a typical water utility

collection rate. Most of them are closer to 99 percent, because people pay their bill when you cut their water off.

Now, across the country, folks stopped doing that during COVID. Public health disaster, of course, you didn't want people not to have water to wash hands and take care of their health. So utilities across the country stopped shutting off, and we saw an immediate decline in collection rates. But as utilities have brought those back on across the country, the collection rates have gone right back to where they were pre-COVID.

Again, people -- it's a very disruptive method of getting people to pay their bill when you shut their water off. It's -- it gets them to come pay their bill. You like getting -- you know, you're walking out of the grocery store with a cartful of groceries and not checking out, you know, someone is going to catch you in the parking lot, and you're probably not going to do it again.

THE COURT: So then what I was asking is currently, at the percentage of payers we have and the rate that we have, are we expected to have enough money to cover these projects you're talking about?

MR. HENIFIN: Well, not -- not if we don't make some changes there to get the collection rate up, get some confidence built in the billing system. So there's -- there is a proposal that you have yet to see and we haven't

2.1

revealed to anybody at this point. But we are working on a proposed change in the rate structure to make it easier, more transparent, easier to understand your bill, and make sure we get the revenue we need to continue to operate. So that will be forthcoming later this month, likely to you and then to the public.

THE COURT: The raw amount of revenue coming in today --

MR. HENIFIN: Yes, Your Honor.

THE COURT: -- is that enough to cover?

MR. HENIFIN: No. What we are actually collecting today is not. We're getting -- we're getting behind every month, because we are collecting roughly 56 to 60 percent of what we're billing. And, again, we're not even billing to everybody as you talked earlier about the number of accounts that are not even in the system.

So this has been a challenge for the city for months and years, that they can't bring the revenue in they need to survive. And that's probably one of the reasons they are in the position they're in today, is years and years of declining revenue. I think the last time they maybe had enough revenue to operate the system was '18, '17, somewhere in that range -- '14 or '15. So it's been a long time since they've been able to generate enough local revenue to pay all of their bills.

2.1

THE COURT: So you said that that is a declining financial matter that every month then the -- the bills get further behind?

MR. HENIFIN: Essentially you can't keep up, so that's why the -- you know, the federal government grant that we've gotten will bridge this until we can get collection rates up, rates established that are going to be self-supporting going forward, and they're burdened with a tremendous amount of debt, which is -- you know, you also have to collect enough money to pay that debt service every month -- or every -- every year.

So, you know, the financial plan I submitted to the Court and to the parties calls for retiring that debt, and we're working hard to try to figure out a way to get that done. That's \$23 million a year you pay to debt. So if you're not collecting -- if you're only collecting 56 percent, you typically need all that money to operate the sytem, and you don't have any left to pay the debt, which is not an option. And so I think they have been having to hit their general fund and other sources to make up the difference at the end of the year to balance the books on the water system. And that's been really the -- the cause of this is this downward spiral in revenue and funding.

THE COURT: Let's go back to why the problem has gotten to where it is. It's on the collection side; is that

correct?

MR. HENIFIN: I think it -- you could trace a lot of this probably back to the Siemens -- failed Siemens meter project, which really impacted the ability to collect. You know, so they had a really challenging metering project that failed. I think the city sued Siemens and -- and got their judgment. So I think that -- whether they admitted guilt or not in that, I would say that Siemens knew that they didn't do what they were supposed to do and did settle for the full amount that they paid -- that the city had paid Siemens.

And so that put them on this downward spiral of folks not having meters, not having accurate meters, not being able to get bills out. They just haven't been able to recover. And so it's a very unusual situation, I think. But it's one that's going to take, you know, the combination of federal dollars, this drastic position we took here with the -- the Court took with the stipulated order and the parties all agreed to. Those are all drastic steps to try to turn this back around, and it's largely -- you could trace it all the way back to that -- probably the Siemens contract as the single biggest problem that has caused what we are currently in.

THE COURT: And so where are we on that right now? How far down the road are we on --

MR. HENIFIN: So the new metering project has got about

2.1

73 percent of the meters in place. We continue to put meters in every week, so we're making progress. But that's largely going to be -- well, they will complete the known accounts and the known meter locations probably this fall.

But a number of times we haven't been able to find existing meters on existing properties, which, you know, you got to go take the old meter out, put the new meter in. You got to find that. So we have got work to do there. We have got to find these other ones that have no accounts. There's still a lot of work to be done. I would say we would have all of the meters in place and -- and be building a -- some confidence level in the meter reads by this time next year.

THE COURT: One year from now?

MR. HENIFIN: Yes, Your Honor.

THE COURT: And at that time, would you anticipate that the water prices or water payments, water bills, would go down?

MR. HENIFIN: No, Your Honor.

THE COURT: It'll still be the same?

MR. HENIFIN: Yes, Your Honor.

THE COURT: Because --

MR. HENIFIN: Some will pay more. Same will pay less. But we need to get -- we need to generate a little over 70 million a year, and we are not generating that. Even in good years when they were doing all right, you know, costs

1 continued to escalate. I think the -- the last great year 2 of collections was in the 65 -- 60 -- and I'm just -- I'm 3 guessing at this point. THE COURT: But it has not been sufficient? 4 MR. HENIFIN: Correct. It hasn't been sufficient for 5 many years. 6 7 And that's a trickle-down effect, which THE COURT: affects the facilities that could be purchased and equipment 8 9 that could be purchased? MR. HENIFIN: And pay you can pay your employees. All 10 11 of those things have just compounded. 12 THE COURT: Okay. MR. HENIFIN: It's a financial crisis as much as a 13 water crisis. 14 15 THE COURT: And the amount of money coming in from the federal government, you are saying it won't be enough? 16 17 MR. HENIFIN: A lot of it is designated for certain 18 purposes. So the 600 million that we got, 150 of that is 19 for a variety of purposes, which includes operation and 20 maintenance. So we got 75 million of that approved for 2.1 operation and maintenance. 22 But that can offset some of these losses and the lack 23 of revenue on the near term, but that wouldn't be sufficient 24 to last very long on a system that needs 70 million a year. 25 So a combination of what we're collecting now locally,

2.1

improvements we can make on that, and use of that 75 million for operation and maintenance will take us a long way.

Then the other dollars were really project-specific for a lot of different projects that we've got. You know, the order included the 13 priority projects that I'm supposed to execute, and we're moving those directions. So most -- the rest of the dollars are for that.

And then the debt retirement and the financial management plan takes a chunk of the part of that 600 million out as well but gets us on firm footing going forward, because we don't have the \$23 million a year debt service payment. It's pretty important to get the debt retired, get the revenue increase back to where it needs to be, get people paying their bills.

And then if all that happens in this magic world that I like to live in and we're moving forward, in five years the system should be generating enough money to reinvest in itself year after year about 20 million a year, and we shouldn't need influx of federal dollars.

We wouldn't turn it away. We'd always take federal grants if we can get them, but we should be self-sufficient in about five years. But a lot of those things have to all come together, and it's a lot of unknowns. I'm trying to piece all of that together.

THE COURT: Okay. Let's go to another matter. Hang on

just one second. I want to take up now the quality of the water.

MR. HENIFIN: Yes, Your Honor.

THE COURT: We talked about this at the very last time that all of us were together.

MR. HENIFIN: Yes, Your Honor.

THE COURT: So I just want you to iterate again, what is the quality of the water? The city attorney tells us that some people have been complaining about the quality of the water and discoloration of the water. What about it?

MR. HENIFIN: So the water meets Safe Drinking Water Act and as a result is safe to drink. There are, as I explained last time, secondary standards around aesthetics on the water. It doesn't make it a health issue, but it could be discoloration; it could be an odor; it could be a taste. Those are all secondary standards that do not pose a health risk but doesn't make the water appetizing to drink. And sometimes that's related to dead-end pipes, which, again, you know, we found over 60 big valves shut, and we've opened those. Have we found them all? Probably not.

They're also related to the small-diameter of water mains throughout the city, and many of those are 2-inch galvanized pipes, been in the ground for a long time. They tend to corrode on the inside. And we are planning to replace those over time, but that's 110 miles of pipes that

need to be replaced.

2.1

So folks that live on the streets with the small-diameter pipes probably often see discoloration. They get a little odor out of those as well. People that live at a dead end or where we just opened a valve might see some discoloration for -- off and on for periods. No water system, I believe, is ever a hundred percent crystal clear and perfect every day.

The comment was made about the lack of boil water notices. That's not a -- you know, cities don't normally have boil water notices every day or in large numbers, but this population seems to be traumatized by the fact they've had so many boil water notices over the years, so they expect them regularly.

The standard is if you've got 20 pounds of pressure at the meter, at the house, they don't need a boil water notice. A boil water notice is -- it's a precautionary boil water notice, and when pressure drops way down below that 20 pounds per square inch at the meter, there is a chance that you would actually suck things back into the system. So as a vacuum would be created, potentially that could actually pull bad material back in.

So all modern hose bibs at your house have a little air gap basically built into them. So if your hose is laying on the ground in a puddle of, you know, water that might be

2.1

contaminated in some form or fashion, if you had an event where the pressure was lost quickly in the system, your hose can't suck that back in, and that's why you're always concerned about pressure in the system. You got to keep it pressurized.

But it's 20 pounds at the meter, and in the past the city didn't have that information. They had a very -- the only places they could measure pressure in the system were at the two treatment plants. And so they had their own surrogate number that when it dropped below a certain level, they assumed that some meters might be below 20 psi, but they didn't have data to show that.

We're keeping a very close track of where the pressure is at any given time. Opening all those valves has improved pressure. Are we perfect? There's still two homes on Forest Hill that have very, very low pressure almost all the time. They say they've had it for ten plus years. I think the mayor knows at least one of those people pretty closely, because he tends to complain on a regular basis, Mr. Cole.

I'm on a first-name basis with him as well now, and we're working hard to find a near-term solution. We do have a long-term solution for those, long term being sometime this summer we will solve those two houses. Those are the only two homes in Jackson that I'm aware of that are having

a recurring low-pressure problem, and we're dealing with them directly. So the fact that folks are saying they're not seeing boil water notices, we still issue them when we have big pipe breaks.

THE COURT: Slow down.

2.1

MR. HENIFIN: Sorry. Getting me going. No, the boil water notices are still being issued on areas where we have pipe breaks, and those are still going out. I know we're getting one or so a week, very isolated around the people directly impacted by that. So we haven't had any citywide or even large-scale boil water notices since January, and I am jinxing myself, I believe.

THE COURT: So in the main, the water in Jackson is safe?

MR. HENIFIN: Yes, Your Honor.

THE COURT: So what percentage would you say unqualifiedly that the water is safe?

MR. HENIFIN: I would say a hundred percent based on all the requirement -- all of the testing requirements and all the results we've had -- we have -- we are -- the water is safe.

THE COURT: Are these tests that have been conducted randomly done?

MR. HENIFIN: No. So there's a variety of tests. You know, there's daily tests at the treatment plants to make

2.1

sure the water is meeting the parameters it's supposed to meet. There's tests in the distribution system that are done. And then there's the lead and copper rule testing, which is done semiannually at the hundred plus locations, and those are the ones that have drawn a lot of the attention. And, again, we have not had -- exceeded the required action level, 90th percentile, in the last six years of testing every six months.

So that was the 1300 tests I referred to that have been taken, and we have never exceeded the 90th percentile of the action limit for lead. A mouthful to say that we're meeting Safe Drinking Water Act requirements. By definition, Safe Drinking Water, if you meet their requirements, the water is safe to drink.

THE COURT: Now, the water might be safe to drink, but are you telling me that some water might be discolored?

MR. HENIFIN: Yes, Your Honor.

THE COURT: And discolored, are you saying that it is brownish or brackish?

MR. HENIFIN: Typically looks brownish from iron or whatever has gotten into the -- the system at that point. From the water standing still next to a closed valve or some other issue in the system, it can pick up some brownish color. There's -- inside all of our pipes, there is essentially buildup of scale and what they call tuberculosis

inside the pipes.

2.1

Not the -- it isn't the disease. It's the stuff that builds up inside the pipe. It's just scale, and it does -- can cause some discoloration as water direction changes, pressure fluctuates, those kinds of things. But it's not typical. When we open a valve, we flush the hydrants nearby until it runs clear, and that pretty much takes care of it.

THE COURT: But in the meantime, some water may come out brown.

MR. HENIFIN: Yes, Your Honor.

THE COURT: But you're saying this is a temporary matter?

MR. HENIFIN: Most likely. It should be in most cases. If it's longer term, we ask, again, people call us and let us know their water is brown. Let us come out and look. We'll test it. We'll look for the reason it's there. And we've got scripts around brown water where our call center takers will actually ask questions about the brown water, have they checked their hot water heater, have they flushed their own system. There's lots of reason that the water inside your house might be brown, and not all of them are based on the city water coming to your house.

THE COURT: But the water that comes to the house is expected to be clear.

MR. HENIFIN: Yes, Your Honor.

1 THE COURT: And is expected to have no odor, correct? 2 MR. HENIFIN: Yes, Your Honor. That's our goal. 3 THE COURT: And so that if waters comes to a house 4 which is brown and possessing some sort of odor, then are 5 you telling me that it was not like that when it left the plant? 6 7 MR. HENIFIN: No, it wasn't like that when it left the 8 plant. It picked that up typically in the distribution 9 system, which, again, we're responsible for. So it's a 10 hundred percent our -- our issue. But we're responsible to 11 make sure it's safe to drink. We also try to meet our 12 color, odor, and taste requirements as well across the 13 system. But from time to time, it doesn't meet those, and I 14 think that's the same in every water system. 15 THE COURT: So it's possible for some homeowner to receive some water which is brown, has a taste, and odor? 16 17 MR. HENIFIN: Yes, Your Honor. 18 THE COURT: Is that correct? 19 MR. HENIFIN: Yes, Your Honor. 20 THE COURT: But you're saying that's all from the 2.1 distribution center -- system and not as how the water left 22 the plant. 23 MR. HENIFIN: That is correct. 24 THE COURT: One time, I think during one of these 25 sessions, I asked about the water that comes from the plant

to be directed to the houses and that it then, when it's in the middle of the street, is on city property; that is, city tubing and culverts and stuff.

MR. HENIFIN: Yes, Your Honor.

2.1

THE COURT: But then once it gets on the homeowner's property, then it goes into a different system, which belongs to the homeowner; is that correct?

MR. HENIFIN: That is correct.

THE COURT: How much of a concern is that and the cost that a homeowner might one day have to pay to get all that cleared unless some method is worked out for either federal dollars or revenue water dollars would be directed to paying for that so the homeowner won't have to bear the cost?

MR. HENIFIN: There are federal dollars specifically for the service line -- from the line in the street to the line -- to the house itself, there are federal dollars available for that service line replacement. Not just lead. It's -- in our city it appears that most of the service lines, the majority are galvanized. Again, similar to the 2-inch pipe I discussed. So they tend to have rust buildup inside them. They might be restricted because they've built up rust and it doesn't carry water as much. And a good number, I'd say well over half, of our residential houses have galvanized service lines.

Those are eligible for replacement under a federal

2.1

program that was part of the Bipartisan Infrastructure Law. And so we've applied for some special set-aside for some service line replacement that just was announced by the State, say, about two weeks ago, and it looks like we will potentially get some money for that, and we'll continue to look for other federal dollars on the service line replacements, and that's priority of what we're doing.

If we find any lead, which, again, we have not found any lead, we would do those as soon as we could. The galvanized ones will be put into a program to replace those as we're doing a lot of the small-diameter pipe work across the city.

THE COURT: So there's an effort in place to try and obtain funds --

MR. HENIFIN: And that's --

THE COURT: -- that will pay for these service lines that otherwise will be the responsibility of the homeowner?

MR. HENIFIN: Yes, Your Honor. There's still responsibility of the homeowner inside the house. We aren't -- there's no funding available, readily available, for doing any work inside the house. And that's an area that we're exploring with some philanthropic organizations to see if we can find some. If someone is having some issues interior to their home with plumbing, we don't have any source of money for that, and that's a great place for

2.1

the philanthropic community to step up to help folks deal with the plumbing that's in their walls, under their floors, in their house, their fixtures.

But, again, we haven't identified any of those homes that would be eligible, what problems they're having, and what the repairs might be. But that's another sort of dream we've got in our planning at some point to address that. You know, we're swimming up a lot of different directions here in trying to keep everything moving with a relatively short timeline and minimal staffing. So we're getting what we can done. A lot of things will be added as we move forward.

THE COURT: Now, when you say "philanthropic organizations," you mean charitable organizations?

MR. HENIFIN: Foundations of some sort that -- there are several that are interested in water, investing in water. So we're going to be reaching out to them to talk about interior building plumbing for some homes.

THE COURT: Have you gotten a lot of calls about water which is brown?

MR. HENIFIN: I don't know the number. I know we get those on occasion. I'd say -- I couldn't even venture a guess at how many. We'll have better data as the call center continues to build that database for us. We'll be able to see how many calls were actually for discolored

```
1
       water. So in the near future, we'll start having real
 2
       numbers to start bringing forward.
 3
            THE COURT: Are you keeping a record book of those in
 4
       particular?
 5
            MR. HENIFIN: Those -- well, it's a -- or it would be a
       code in the system. So putting everything into a
 6
7
       computerized system so we would see -- we could sort for the
 8
       brown water complaints and be able to pull all of those up.
 9
            THE COURT: And what about water which simply has a bad
       odor?
10
11
            MR. HENIFIN: If they called that in and that was their
12
       complaint, we would log that as well.
            THE COURT: All right. And the same thing with bad
13
14
       taste?
15
            MR. HENIFIN: Yes, Your Honor.
            THE COURT: Are there any other categories besides
16
       taste and odor and color?
17
18
            MR. HENIFIN: Those are the big three. I think there's
       two other aesthetic secondary limits, but I'm not -- I'm
19
20
       not -- it's not coming to my head at the moment, Your Honor.
2.1
            THE COURT: Okay. And you don't have any issues on
22
       soft versus hard water?
23
            MR. HENIFIN: No, Your Honor.
            THE COURT: And so the water in Jackson would be
24
25
       classified, I believe you said at one time, as soft water?
```

```
1
           MR. HENIFIN: Yes. It's soft at this point, or
       right -- about neutral. I mean, it's not -- I don't think
 2
 3
       on the calcium hardness scale it would be too far off one
       way or the other. We don't have a big issue one way or the
 4
       other. It's definitely not very hard water.
 5
 6
            THE COURT: Now, soft water produces more bubbles,
7
       right?
           MR. HENIFIN: Makes the soap feel like it sticks to
 8
 9
       you. That's right.
            THE COURT: Okay. And the hard water is hard to
10
11
       generate bubbles?
           MR. HENIFIN: I believe so. I'm starting to lose my --
12
            THE COURT: Perspective on that?
13
14
           MR. HENIFIN: I am, yes, Your Honor.
            THE COURT: Okay. Now, let's take a 12-minute recess.
15
       I know you're tired. Well, let's take a 12-minute recess.
16
17
       I just have a few more questions. All right?
18
           MR. HENIFIN: Yes, Your Honor.
19
            THE COURT: We're in recess for 12 minutes.
20
                         (A recess was taken.)
2.1
            THE COURT: Mr. Henifin, I'm almost finished with my
22
       list. Now, I want to go to water pressure. Talk to me
23
       about water pressure.
24
           MR. HENIFIN: So water pressure is very important, as I
25
       was describing on the -- maintaining at least 20 pounds at
```

2.1

each meter keeps us from having anything pulled back into the system with a vacuum forming. We've been making great progress on water pressure with the valve openings that we've found closed valves and opened. We're over 60 large-diameter valves that have been opened since March when we started this work.

We continue to have a contractor working on valve assessments through the whole city. That contract will essentially touch every valve in the system to understand all about the valve, what position it was in, get it open if it can be; if it needs to be repaired, what kind of repairs need to be made; if it needs to be replaced, we'll develop a list and a capital project to follow on with valve replacements.

That's Wachs Water. They're a division of Xylem, one of the largest companies that does work in water across the world. We awarded that contract in January, and they started on-site in February on a small scale. They are much larger now. They're also doing fire hydrants for us after we get the valve work done. So sometime later this summer, they will start flow testing and fixing starting fire hydrants throughout the system.

So the pressure is very important, I would say, for the whole system. We've had a long history of large portions of the city with low or no pressure. There's many -- the

2.1

disasters we've suffered both from years ago with the deep freezes, the last summer's disaster, a lot of those resulted in inadequate pressure to thousands of homes where they didn't have enough water to shower or bathe or wash their hands, run their dishwashers or their washing machines, so -- or flush their toilets, which is even more important.

So those, we hope, are behind us just by opening valves and keeping the plants running the way they are right now. We should be able to sustain pressure using a combination of the tanks. We're doing an analysis of the distribution system to understand if we need to create pressure zones so that we can maintain pressure -- if we're having a problem in one portion of the system, that we don't lose the pressure in the rest of the system, and that's a typical way a system is designed, a distribution system, especially for a city this size.

You know, 110 square miles is a lot of area to try to keep the same pressure throughout the system. But we got a combination of the elevated tanks. So the tanks are all set so that they are at an elevation that creates the right pressure at that point. And so the tanks fill at night when people aren't using much water, and the pressure is generally higher. And then as people start using water, it drains down a little bit during the day and gets filled back up.

2.1

So they constantly float on the system if they're working correctly. And once we got a lot of those large valves open, they're starting to operate the way they should. We've still got repairs to make on some of the valving on those tanks, and we're working that project now. So pressure itself, I think anecdotally I'm hearing it is better than it's been in a long time. Reality, we're seeing that in our pressure gauges.

We don't have history, again, because there was no visibility into the system pressure prior to us starting to put pressure gauges out in the system. So we get a better feedback loop on what's going on in the system. So I think we're doing well on the pressure side. We'll continue again to fill in the gaps where we know we've had some challenges.

And then finally, you know, there are some specific dollars that Hinds County allocated through their ARPA program to make sure that if there is a specific project that we can put in to help pressures in South Jackson, they're paying for that as part of their American Rescue Plan dollars that they put aside. So they're very concerned and interested in what we do for South Jackson.

We won't know those solutions until we have a fully working hydraulic model. We can model different scenarios and understand what improvements need to be made, whether it's booster pumps or tanks or pipes or pressure valves

2.1

or -- there's a variety of things that we could put in, but we want to model that with an accurate model, ground truth, with global positioning satellite positioning on every asset, so we've got a very accurate model to work with, and then we can develop solutions that decide what's the best thing for pressure in South Jackson and the rest of the system and start those projects to put those in place. So that work is all happening now. We should have that modeling and some of the solution sets identified this fall, so we can start that construction this winter into next year.

THE COURT: Tell me about the metrics that go into the standards.

MR. HENIFIN: So the metrics on pressure are just typically --

THE COURT: On pressure.

MR. HENIFIN: On all pressure? It's typically in the -- 60 pounds per square inch is what most water systems operate, close around that number. We put out about 80 to 90 at the plant. Again, you're putting it into your large transmission lines at that point. It gets into smaller pipes, you start losing pressure as you push water through a system. There's friction loss in the pipe. Every time it takes a turn, there's a loss. Every time it goes through a valve, there's a loss in pressure.

2.1

So as you continue to lose pressure in the system, you either -- have to add energy back in to regain the pressure. You try to make sure you pressurize it the right amount at the plants. And then the tanks are adding some pressure as they fill and drain as part of the system.

So that's how our system is very simplistic. It operates just with those plant-pressurized pumping and the tanks floating on the system. It will probably be more sophisticated when we figure out the solution set, whether it's booster pumps or something else that might need to be in place. But that's -- so the goal is to try to keep the system overly pressurized, generally around 50 to 60 pounds per square inch, and then no meter below 20 pounds at any time is the goal and the metric.

THE COURT: 50 to 60 pounds?

MR. HENIFIN: Yes, Your Honor.

THE COURT: That's the standard?

MR. HENIFIN: That's typically what you see in a water system in the United States.

THE COURT: And where are we generally?

MR. HENIFIN: We're -- I think we're in that same range for most of our system. There's parts of it that are below that. Again, that's what -- the modeling and solution will try to get equalized pressure across the whole system.

THE COURT: So what about the entire system? A hundred

2.1

percent of the system, what percentage is at the standard range?

MR. HENIFIN: I'd say 70 percent maybe. 60 to 70 percent.

THE COURT: Are there any outliers?

MR. HENIFIN: Definitely the South Jackson area is the biggest challenge, and they'll probably see the most variation in the pressure. But anecdotally, again, and from what we're seeing in our pressure gauges out there, that's become much more stable and much closer to the standard than it's been in a long time.

THE COURT: And of course by "outlier," you know what I'm talking about.

MR. HENIFIN: Yes, sir.

THE COURT: I'm talking about some pressure which is far beneath what the standard should be.

MR. HENIFIN: And those two homes on Forest Hill are definitely outliers. And then the neighborhood across the street from them, that's Shannon Dale, and that suffers more than most, and they're an outlier. And we've got a solution. We're looking -- we're working with the State to put them back on -- put them on the well system. They're right where the surface water and well system come together. And we've got adequate capacity in the well system. The process that has to happen to test the water, communicate

2.1

with the people, make sure everyone knows that their water source is changing, make sure we're doing adequate testing, that there are no unintended consequences from that.

But once we're able to do that and we're in that process, talking to the State and making that happen, those folks that are currently seeing more pressure -- lower pressure and more pressure swings should be out of that problem once we've converted them on to the well system.

THE COURT: Now, these outliers that I mentioned, are they primarily individual homes, or do we have whole communities?

MR. HENIFIN: There's one small neighborhood off

Shannon Dale. I want to say that's a -- total, the number

of homes we're looking at switching over to the well system

is about 150 homes.

THE COURT: Is about what?

MR. HENIFIN: About 150 homes that we would be flipping from the surface water system to the well system to solve that long-standing pressure issue.

THE COURT: So about 150 homes in that particular area that are suffering fluctuating water pressures?

MR. HENIFIN: Yes, Your Honor.

THE COURT: Are they fluctuating, or are they consistently low?

MR. HENIFIN: They're -- you know, for the most part,

1 they're just a little bit low on most of them and very, very 2 low on two homes. 3 THE COURT: Okay. But to those who are fluctuating, they are fluctuating between what and what? 4 5 MR. HENIFIN: I don't have the exact numbers, but I would say somewhere between 30 and 50. 6 7 THE COURT: Between 30 and 50? And what's the practical effect of that in the home? 8 9 MR. HENIFIN: So they just might see -- you know, they would notice lower pressure when they take a shower. 10 11 they've got a second floor, they might see lower pressure at 12 their sinks. THE COURT: So shower effect? 13 MR. HENIFIN: That would be the biggest impact would be 14 15 getting enough shower -- enough pressure to have a shower in your upstairs bathroom if you had a two-story home. 16 17 THE COURT: And the second floors, or upper floors? 18 MR. HENIFIN: Yes, Your Honor. 19 THE COURT: Any other demonstrable effect from the 20 lower water pressure? 21 MR. HENIFIN: Not at -- not at those pressures. 22 the two homes I've referenced before on Forest Hill, they're 23 in the trickle range often. They can't take showers. 24 can't run their clothes washers. And, again, we're working 25 with an emergency water purveyor to try and find a solution

even before we get them flipped over to the well system. 1 2 THE COURT: How long do you expect that to be? 3 MR. HENIFIN: I think we can have -- so we're trying to get something in there next week. 4 THE COURT: Next week? 5 MR. HENIFIN: For the -- those two homes? 6 7 THE COURT: Yeah. MR. HENIFIN: The well flipping will happen some time 8 9 later this summer if we can get them on the well system. 10 THE COURT: And the well system, will it provide 11 consistent water pressure? 12 MR. HENIFIN: Yes, Your Honor, we believe so. It's had its inconsistencies in the past. We found valves opened --13 valves that weren't isolating it from the surface water 14 15 system, which were causing some of the problems. We had problems with -- there are six wells. And this summer and 16 17 into the fall, we had to operate all six wells 24/7 to keep 18 the system pressurized and even get any gain in the tanks. 19 We're down to the point where we can operate with three 20 or four wells most of the time, have excess capacity, and 2.1 the tanks are holding water and storing it like they should. 22 And we were able to overcome the power failures during the 23 storms a couple of weeks ago, didn't lose our tanks

entirely. We were able to maintain pressure and keep all

those folks in water because we had water in the tanks, and

24

25

2.1

we were able to get power restored to the wells that had some power outages during the storms.

THE COURT: Now, for those who do not understand what the well system is all about, give a brief description of how the well system works starting with where the water is located and how it is drawn.

MR. HENIFIN: So you've got an aquifer below the ground here. An aquifer is basically an underground storage of water. It's not really free water. It's not like you go down there and see a swimming pool in a cave. It's in the dirt and soils. You have porous material that's, you know, basically gravels that are -- allow water to fill in between the voids.

You sink a deep well into that aquifer. You test it for figuring out where the best production can be. And then you run a well that essentially pulls that water out of those soils, because, again, it's not just sitting under there like a big pool.

You pull that water out, and you put it into the distribution system for a well system. And that's pretty much what most of Mississippi has is a well, some piping going out to serve the community. You add a little bit of chlorine typically to the well water. So the treatment is not anywhere near as complicated as surface water is. You add some chlorine to keep any bacteria from growing in the

water, and you distribute it.

2.1

Most well systems in Mississippi and elsewhere have some sort of storage. In our case ours is ground-level storage for our well systems. But you see it around. Around the state you'll see an elevated tank and a well, and those are all tied together with some piping and supplying folks. So it's a pretty simple process. The groundwater has usually got a lot more interesting taste, odor, and color than surface water, but people like the fact that it's largely unadulterated. That water has been in the ground for thousands -- depending on what aquifer it is and how it's fed, that water could have been in the ground for thousands of years untouched by humans.

And so you're getting water that's not like our surface water sources where we get -- rainwater takes contaminants into the surface water. Much harder to do that in most aquifers. I'm not familiar with this aquifer we're sitting on here. I've got familiarity with the Coastal Plain aquifers in Virginia and on the East Coast but don't know much about this one. Those are confined aquifers, which is a whole different story.

But anyway, you're pulling water out of the ground, you're putting a little bit of chlorine in it, and you're sending it off to the customers from there.

THE COURT: Is that the only chemical you add to the

water, chlorine?

2.1

MR. HENIFIN: I believe that's all we are adding, yes, Your Honor.

THE COURT: And what else do you find in the water that needs to be removed? Anything?

MR. HENIFIN: Well, a lot of people choose to have a filter on their well system, because it has natural impurities that are in the ground. So you could have minerals, which would add to the taste. You could have some discoloration. A lot of times there's iron. I don't know exactly what we've got in the water here, in the groundwater.

THE COURT: But at the treatment center, that water is tested?

MR. HENIFIN: Correct. So most -- most well water -- and, again, ours is a public well water system. We've got reason to test that to make sure that it's meeting -- it doesn't have the same standards that have to be met for surface water from a treatment perspective, but it is tested regularly.

THE COURT: Are those standards more onerous?

MR. HENIFIN: Well, I think on the surface water

system, it's just more challenging to treat the water to

make sure that you're meeting all the standards than it is

on the well water system.

2.1

THE COURT: And how can you determine how much well water you can pull from the earth at a certain location?

MR. HENIFIN: Well, normally when they're developing wells, they would do a test to -- first, they do underground analysis to understand where they want to put the well. And then you develop it by pumping it, you know, at maximum capacity for a certain number of hours.

They make -- you know, the hydrogeologists make their living on determining where the wells would be most productive, how you would put in what size well, how much water you can get out on a regular basis. So there's a whole science to that that I am not an expert on by any stretch of the imagination.

THE COURT: And these geologists, who employs these geologists?

MR. HENIFIN: Typically there's, you know,
well-drilling companies. There's engineering consulting
firms. I'm sure that the health department has some
hydrogeologists as well, because they regulate wells as well
across the state. So it could be any number of, you know,
government agencies. It could be consultants, engineering
firms.

THE COURT: Now, let's move on to this discussion about water pressure. Over to the fire department and the fire hydrants. Any problems there?

2.1

MR. HENIFIN: Well, I've always suspected that we were on challenging thin ice maybe with our fire protection system since I got here in September. You know, we were suffering from low pressure in the system for months last summer, and there's a history of that over time. Over the last decade we've had, you know, many times when there's been low pressure in the system.

Low pressure means that there could be hydrants that don't have water for any period of time throughout the system. And the only way you would know that is the fire department rolls up and opens it up and doesn't get enough water.

And so I personally believe that Jackson's been fortunate that we haven't had a major disaster when we've had systemwide low pressure, which we've had a history of for many, many years. And so the fact that that hasn't been a problem is -- maybe just fortunate that that hasn't been a problem.

THE COURT: You were talking about before you came?

MR. HENIFIN: Before I -- when I first -- before I was appointed and I came down as part of the U.S. Water

Alliance, I was very concerned about water pressure at hydrants. It's not something I've wanted to talk about in public. I didn't want to create fear. But I was concerned.

And so, you know, all we were doing was trying to restore

2.1

pressure to the system so that maybe that fear could be assuaged in some manner.

So the fact that originally -- in January, again, the hydrant and valve contract we awarded, we recognized that all those hydrants need maintenance. They need to be looked at. They need to be tested. The fire department has been doing annual flow testing to the extent they've got funding and staff to do that.

I don't know how much of a -- how many fire hydrants were done every year, but they had a program, and they were working it. When they heard we were doing a contract to do the same, they did come talk to us and we said here's our schedule, here's what we're doing. We didn't say don't continue to do what you're doing, but they seemed pleased that we were going to be doing this fire hydrant work.

I mean, they'll get repaired. They'll be flow tested. And it's just been coordinated from that perspective that they knew we were going to be doing work. We told them it was going be toward the end of the summer. So I don't know that there's been any negative impact from that.

THE COURT: Okay. Well, I heard the city attorney say that there was a problem with the fire hydrants. Has the city attorney spoken to you about this?

MR. HENIFIN: Yes. That there was a fire a month ago, maybe, several weeks ago, where --

1 THE COURT: Tell me about it. 2 MR. HENIFIN: All I know is that the fire department 3 came. Did not -- they connected to a hydrant that did not have water pressure. They had to move to another hydrant. 4 5 As I understand, this delayed their battling the fire by ten 6 minutes or so, and as a result, the structure was destroyed. 7 Luckily nobody was hurt, but the house was a loss. THE COURT: And could you tell me why there was no 8 9 pressure at that particular hydrant? 10 MR. HENIFIN: I believe the hydrant was out of service, 11 and we didn't know that. The city didn't know it. 12 hadn't been labeled. I'm not sure why it was the way it 13 was. THE COURT: You said it was out of service? 14 15 MR. HENIFIN: It just didn't have -- it couldn't get water at that point. So I don't know that it was a pressure 16 17 issue as much as it was a hydrant issue. 18 Was that hydrant labeled as being out of THE COURT: service? 19 20 MR. HENIFIN: No, it was not. 2.1 THE COURT: So did the fire department do a report on 22 this? 23 MR. HENIFIN: I don't know. I'm not aware of what they 24 reported. 25 THE COURT: Did they talk to you about this?

```
1
            MR. HENIFIN: Not at the time. I have yet to talk to
 2
       them directly about this. I got a call from the mayor about
 3
       this.
            THE COURT: And what was that call about?
 4
 5
           MR. HENIFIN: Is that I might need to be worried that
       the press has found that there was -- this hydrant didn't
 6
7
       work and a house was burned to the ground.
 8
            THE COURT: But you say the hydrant did not work.
 9
           MR. HENIFIN: Right. They didn't have water at the
      hydrant. I don't know exactly the cause.
10
11
            THE COURT: You said the cause?
12
           MR. HENIFIN: I don't know the cause, whether it was no
13
      pressure, bad hydrant. I haven't investigated that.
            THE COURT: Okay. And you don't know what the fire
14
15
       department said about that?
           MR. HENIFIN: I know they said they didn't have -- they
16
17
       couldn't use that hydrant. So I don't know if the hydrant
18
       was broken or just didn't have pressure.
19
            THE COURT: Okay. I'm trying to understand exactly
20
       what you're saying. Do you know whether the hydrant was
2.1
       operational?
22
           MR. HENIFIN: I don't believe it was. But, again, I
23
       don't have that information, Your Honor.
24
            THE COURT: So at this point, you don't know whether it
25
       was water pressure or failure of the hydrant just to
```

```
1
       operate?
 2
            MR. HENIFIN: Correct.
 3
            THE COURT: Now, you said the fire department went to
 4
       another hydrant. Is that so?
 5
            MR. HENIFIN: That's what I understand, yes, Your
 6
       Honor.
 7
                       And what was the distance between these two
            THE COURT:
 8
       hydrants?
 9
            MR. HENIFIN: I don't know, Your Honor.
                                                     Typical
       distance is 300 feet or 600 feet. I mean, it's block by
10
11
       block for insurance purposes.
12
            THE COURT: And so then the water -- so then the fire
13
       department went to another hydrant?
14
            MR. HENIFIN: Yes, Your Honor.
15
            THE COURT: And did that hydrant work?
            MR. HENIFIN: As I understand, it did.
16
17
            THE COURT: And did it have adequate pressure?
18
            MR. HENIFIN: I believe it did. They fought the fire
19
       from that one, yes, Your Honor.
20
            THE COURT: But you said that the effort was in vain?
2.1
            MR. HENIFIN: That -- the loss of the structure.
22
            THE COURT: Did you get a report on that whole matter
23
       as to what the status of the fire was at the time that the
24
       fire department sought to use the first hydrant?
25
            MR. HENIFIN: I have not done that, Your Honor.
```

THE COURT: Well, what about the second one? 1 2 MR. HENIFIN: Well, I don't have any -- I haven't 3 gained any information. I haven't even explored it. 4 THE COURT: Has the water company sent you any communication relative to this? 5 6 MR. HENIFIN: No, Your Honor. We just -- we -- again, 7 we've informed the fire department what we were going to test for. We reiterated with them after this to make sure 8 9 we all knew what we were doing, what schedule we were on. And that was just exchanged in a document. 10 11 THE COURT: Do you know how many fire hydrants there 12 are in Jackson? MR. HENIFIN: I believe there's around 4,000. 13 THE COURT: Approximately 4,000? What tests are being 14 15 run on these fire hydrants? MR. HENIFIN: So you do a -- when our contractor is 16 17 going to go out there and what the fire department has been 18 doing on their -- or as part of their job is to do a flow 19 test where you actually open the hydrant and measure the 20 pressure and volume of water that you get out of that 2.1 hydrant. And then theoretically you color-code the cap of 22 the fire hydrant so that the fire department would know what 23 to expect when they got to that particular hydrant. 24 THE COURT: And so what are variants on what to expect? 25 MR. HENIFIN: The variants might be that, you know, we

2.1

got a closed mainline valve, a transmission valve that we haven't found that might be closed so the water is having to just make a circuitous route to get to that particular hydrant. So, again, the pressure loss to the pipe might be significant by the time you get to the hydrant.

Then the hydrant itself has moving parts. You know, the valve in the hydrant is deep below the grade. It's down in the ground. The cap you turn at the top with the nut on it is opening that valve to bring it up to the points where you see the fire department -- the three pieces that the fire department might connect to.

And so that's got a long stem. It's got a valve that could potentially be not fully functional. The stem might have been broken, might be twisted. There's lots of different parts of the hydrant that may not be functional at that point in time.

So on an annual basis, the fire department was using their own force to go around and test those hydrants. They'd do the flow test. They'd see that the hydrant opened. But, again, they're, I'm sure, resource constrained. I don't know how many they got to every year. I haven't talked to the fire department about that.

All I know is the contract we're putting out for this year is to test every fire hydrant, clean and paint them, fix whatever is broken on them, and make sure they're back

2.1

to full use with the appropriate color cap on the top so that we know what pressure the fire hydrant -- the fire department could expect at that hydrant anytime they come to fight a fire.

THE COURT: So you're telling me that all fire hydrants are not created the same.

MR. HENIFIN: Just based on where they are in the system, that could be a difference. It could be the hydrant itself. But, yeah, all fire hydrants are not the same because they may be different distance from different elevation. All of those things impact the amount of pressure that comes out of the hydrant.

THE COURT: So when the fire truck rolls up next to a fire hydrant, the fire truck might not know what the fire hydrant can actually contribute?

MR. HENIFIN: That's possible. They should have records of what their flow tests have been, so they should know what they are. That's why most cities follow the American Water Works Association standard of color-coding the hydrants so that they know what kind of pressure to expect at the hydrant by -- the exterior paint on the top of the hydrant typically can indicate what they can expect when they hook up to that particular hydrant.

THE COURT: So all of them are not red?

MR. HENIFIN: No. In an ideal world, they're not red

2.1

at all. They're -- yellow is the desired color, which a lot of communities don't like because the fire department says they can see the yellow barrels. So sort of the tall part of the hydrant is typically painted yellow, and then top and cap have a different color -- there's a whole color-coding scheme based on the pressure. And, again, many communities haven't gotten to that level of detail for their fire department.

THE COURT: Has Jackson gotten to that level, Jackson Fire Department?

MR. HENIFIN: Not yet. We're working with them.

They're on -- again, where we go around and test and fix and paint these hydrants, we are agreeing to what colors we're going to put in for the pressures.

THE COURT: And what the code is going to be?

MR. HENIFIN: Yes, Your Honor.

THE COURT: Next, who is responsible for making these tests?

MR. HENIFIN: So the -- you know, it depends what community. I think here the fire department has assumed that responsibility, and in some places it's the water utility. Many of them have contracts on an annual basis to go test, clean, paint, and repair, you know, little repairs on their hydrants. That's a pretty common contracted operation for most water utilities.

```
1
                       So then in Jackson who has the
            THE COURT:
 2
       responsibility?
 3
            MR. HENIFIN: I believe it's the fire department.
            THE COURT: Fire department? And the actual hydrant
 4
 5
       itself, is that city property?
            MR. HENIFIN: It's part of the water system, yes, Your
 6
 7
       Honor.
            THE COURT: But it's owned by -- is it the water
 8
 9
       system? Or is it owned by the city in a separate budget?
            MR. HENIFIN: No. It's owned by the water system. I
10
11
       don't know how they budget for the hydrants. I'm assuming
12
       it's all part of the water system.
            THE COURT: And you said there are approximately 4,000,
13
14
       did you say?
15
            MR. HENIFIN: Yes, Your Honor.
            THE COURT: Have you inspected or your team inspected
16
17
       any of these so far?
18
            MR. HENIFIN: I've just turned some off that were
       running. I haven't done any inspections. I don't know
19
20
       where -- I don't believe we've done any through our
2.1
       contractor yet. I don't think we've gotten to any of the
22
       hydrants.
23
            You know, from a prioritization standpoint, we were
24
       trying to make sure there's pressure in the system so when
25
       you go to test the hydrants, you actually get the real flow
```

2.1

test. So you got to find all the valves that are closed, open them back up if you're going to actually pressure-test the hydrants and understand how they should operate.

So from a prioritization of hydrants and valves, valves have to come first to make sure the system is all valved correctly, the valves are open, you don't have closed valves, and then you go pressure-test your fire hydrants, and you should get an accurate pressure test that way. Say you had a system -- you know, a fire hydrant in a section that wasn't fully opened valve-wise; you'd get a false low pressure potentially at that point.

THE COURT: So then these tests that are to be run on the fire hydrants, is there any schedule of which you know?

MR. HENIFIN: So the plan at the current time is sometime in the September timeframe they should be able to move to hydrants. We're trying to see if they can do a little bit of that earlier as they go through the areas where they've already done all the valve work.

So they are moving through the city doing the valve work, including, you know, you got to get into the neighborhoods to make sure all those little valves are open as well. And then once they've finished a neighborhood on the valve work and we've made whatever repairs need to be made on the valve, then we can do the hydrant.

So, again, we were anticipating a September start for

1 the hydrant work and going into early next year before that 2 will be finished. 3 THE COURT: Do you have federal money for that too? MR. HENIFIN: Yes. That actually is all being paid 4 with federal dollars. 5 6 THE COURT: All of it? 7 MR. HENIFIN: Yes. It's about a \$5.4 million contract 8 to do the valves and hydrants. 9 THE COURT: \$5.4 million. What kind of grant was that? MR. HENIFIN: That's part of the Safe Drinking Water 10 11 Act 1442(b), was part of the projects we put into that 12 funding. THE COURT: And how many people will be employed to 13 14 perform this work? MR. HENIFIN: So we have I think three or four crews. 15 16 They're from -- there's Wachs Water Company, which is out of state. There's two national firms that specialize in this, 17 18 and we invited both of them to provide a proposal in 19 January. And based on the criteria, we selected Wachs 20 Water, which is out of South Carolina, I believe. 2.1 So they've had -- their crews typically have three 22 people on board. So they've probably had 12 to 15 folks 23 here. And then we're getting ramped up to even more 24 production, because a lot of this has been waiting on better 25 mapping to get them moving on a higher production rate. I

2.1

think at max they'll have somewhere around six crews working. So maybe 18 folks.

THE COURT: And you expect to get your estimations when?

MR. HENIFIN: They'll be finished sometime in the early part of 2024. So maybe late spring.

THE COURT: Then I'll ask the question that maybe some of the public would ask based on some of the answers:

Between now and then, where there has not been full inspection, are we in some serious danger?

MR. HENIFIN: I don't think so. I mean, we're at -there's obviously risk. We don't know what the -- but we
haven't found a tremendous number of -- I haven't heard
anecdotally of many hydrants that they roll up to and
there's -- I understand our fire department here in Jackson
is very sophisticated and a great fire department, and they
anticipate often that they might not have pressure.

So you bring a pumper truck, you know, that's got some storage on it to get the fires -- you know, get your fire suppression working before you even have access to a hydrant. There's a number of things they can do as professionals that can mitigate their chance of rolling up to a fire that has no water available.

But I don't think it's a widespread problem. Again, we're having -- you know, the pressure in the system is

They had regular testing. I don't know what kind of 1 2 documentation of what they found in the past, but they had a 3 testing program. And they can continue to do their own 4 testing while we're ramping up our program to do the testing 5 and repair work starting this -- late this summer, early fall. 6 7 And you all work together on this matter? THE COURT: MR. HENIFIN: I believe we are. 8 9 THE COURT: Fire department and your people? 10 MR. HENIFIN: Yes. 11 THE COURT: Would that speed it up? 12 MR. HENIFIN: They can't do the repair work, and I 13 don't know what their capacity is to do the testing on top. We're not telling them to stop their testing capacity. So 14 15 as far as testing to ensure hydrants are there, they could continue to do that. That would at least give us more peace 16 17 of mind that more hydrants have been tested on a regular 18 basis. THE COURT: 4,000 is a lot of hydrants. 19 20 MR. HENIFIN: That it is. 2.1 THE COURT: So how many hydrants can be tested per day? 22 MR. HENIFIN: I don't know exactly, Your Honor. 23 this company is very sophisticated and knows what they're 24 doing. I can get a production run for you. I'll get that

to you. I'll get you the full schedule of how many hydrants

25

```
they think they'll get to.
 1
 2
            THE COURT: All right. Could you get me that, please?
 3
            MR. HENIFIN: I will.
            THE COURT: But you're telling me that there might be
 4
 5
       some hydrants that are not pressured up.
 6
            MR. HENIFIN: There's -- there's always that potential
 7
       probably in every system across the country. The fact that
 8
       we've got system pressure restored pretty widely through the
 9
       system makes me feel that we're less likely to have that
10
       problem.
11
            THE COURT: Less likely?
12
            MR. HENIFIN: Less likely, yes, Your Honor.
13
            THE COURT: And the one that occurred, was that down on
       Farish Street?
14
15
            MR. HENIFIN: I don't know where that -- McDowell Road.
            THE COURT: McDowell? And was that a house or a
16
       business?
17
18
            MR. HENIFIN: I believe it was a house.
19
            THE COURT: Okay. It was a house. And that house was
20
       totally destroyed?
2.1
            MR. HENIFIN: As I understand it, Your Honor.
22
            THE COURT: Now, also on this matter of pressure, was
23
       there a problem down on Farish Street?
24
            MR. HENIFIN: I don't recall.
25
            THE COURT: Somebody called my office and said there
```

```
was some problem on Farish Street.
 1
 2
            MR. HENIFIN: Recently?
 3
            THE COURT: Yes.
            MR. HENIFIN: May have been related to the big break at
 4
       Woodrow Wilson. I don't know.
 5
 6
            THE COURT: It might have been in relationship to the
 7
       sewage, though. But do you know anything about a water
 8
       problem on it? Do you know of --
 9
            MR. HENIFIN: Not aware of off the top of my head.
                                                                I'd
10
       have to do some research.
11
            THE COURT: Okay. They had a fire? Was Johnny T's
12
       destroyed?
            MS. MARTIN: No, Your Honor. I believe the fire
13
14
       department -- it was a grease fire.
15
            THE COURT: And was there a pressure problem?
            MS. MARTIN: That I am not certain of, because I
16
17
       have --
18
            MR. LUMUMBA: Judge, we are not aware of any pressure
       problem with that particular fire.
19
20
            THE COURT: All right. Thank you.
2.1
            MR. HENIFIN: They weren't putting water on a grease
22
       fire. I'm just saying that's probably not the way they were
23
       fighting that one.
24
            THE COURT: Okay. So what we are looking at is -- is
25
       competent pressure throughout the city by 2024?
```

2.1

MR. HENIFIN: I would say before that, Your Honor.

THE COURT: Before that? So like when before that?

MR. HENIFIN: Like right at the end of this year, we should have -- we still will have areas that would need additional work for pressure zones and things like that to make it dependable and reliable all the time. But, you know, we're close to that now. Once we get the Shannon Dale and Forest Hill area off of the surface water, I think we can stand here and say that we've got acceptable pressures throughout the system by the end of this calendar year.

THE COURT: Now, the last thing that the city attorney mentioned of concern from some groups was the future. Talk to me about what you foresee for the future.

MR. HENIFIN: So I've been clear that I'm not sure where -- people ask -- you know, by title I am the interim third-party manager. The order is an interim order. So everyone asks when I'm in public what happens when you leave or when the federal money runs out.

And so I said one of the things that I believe before this order is really satisfied is we need to understand what that future looks like. Is it returning the system back to the city and letting them run it and make sure they're resourced correctly to do that? Or is it looking for another government structure that might be an authority that the city -- you know, a spinoff of authority from the city,

or it could be a co-op? It could be any number of different water models that are used across the United States for a utility, assets still belonging to the city and somebody else operating it.

Again, it could go back to the city if they had the right resources to make sure they could run it. But I think ultimately the job is not done until we ensure there's a future, we're not just dropping in as the third-party manager, that my work is not in vain, that we fix it now and walk away and it falls apart again.

So there needs to be some future plan on how this utility continues to provide the water that's needed and expected and should be provided to the 160,000 customers that depend on this water every day. A city shouldn't have boil water notices and pressure problems and repetitive problems.

And so, you know, the effort we're making to invest 600 million federal dollars wisely plus the 125 of Corps of Engineer dollars and other dollars and all the work and time that we're spending doing this, it needs to have a lasting power.

So I think it's a fair question for someone to ask me as an interim third-party manager what's next, and so I leave all those options out there on the table, and we don't know that, and there will be some community involvement to

1 try to understand what the community would want, and then 2 ultimately the parties, you, everyone has to agree to that. 3 I go home to my house in Virginia and, you know, 4 hopefully I'm not concerned that it's all falling apart after I leave. 5 THE COURT: All right. Thank you so much. 6 7 MR. HENIFIN: And during the break, Ms. Martin reminded 8 me there were some other groups that I've talked to that, 9 you know, other than the Rapid Response Coalition, none of them that have directly been dissatisfied to my face. 10 11 understand there's been several that have been 12 dissatisfied -- she'll give you the list, I think, but there 13 are many other groups I've talked to over this period of time that never had said directly that there were concerns 14 15 about my transparency and my ability to do the job. You'll hear from her. 16 17 THE COURT: Go ahead. Ms. Martin? 18 MS. MARTIN: Yes, Your Honor. 19 THE COURT: Would you approach the podium again? 20 said that you had some persons who wanted to appear before 2.1 the Court. 22 MS. MARTIN: Yes, Your Honor. 23 THE COURT: How many? 24 MS. MARTIN: I would say maybe one representer from

each group, so that would give you five people.

25

```
1
            THE COURT: Five people?
 2
            MS. MARTIN: Yes, Your Honor.
 3
            THE COURT: Okay. And these five people, could they be
 4
       prepared to provide whatever their statements of questions
 5
       are next week?
            MS. MARTIN: I don't see why not, Your Honor.
 6
7
       gave us a date, we can ensure that they are prepared.
 8
            THE COURT: All right. Terri, give us a date.
 9
            THE COURTROOM DEPUTY: What about July 12th at
       9:30 a.m.?
10
11
           MS. MARTIN: I will communicate that information to
12
       them.
13
            THE COURT: All right. And then I will hear from these
       five people as to what their complaints are. And are any of
14
15
       them present today?
            MS. MARTIN: No, Your Honor. I will say, though, that
16
17
       I do believe that the information that was provided today
18
       was important, and it was informative. And one of the
19
       issues that we face with these hearings is we are put in a
20
       difficult position, because we are hearing this information
2.1
       from the ITPM, but unlike many of our public hearings, this
22
       is not a public hearing. So this information only gets
23
       distributed to the public if we are then the third person
24
       that is distributing this information to the public.
25
            And so I do not know if there is an avenue for the
```

public to -- not necessarily for these hearings to be streamed live as our other hearings are outside of federal court, but if there is the opportunity for the public to just be invited to sit in and listen during these hearings. Many of the times when your hearings are noticed, we do not have time on the city side to provide notice to the public that a hearing is taking place and what will be discussed and that Mr. Henifin will be here to talk about the status of the system.

And so I do think in closing the gap of transparency, it might be -- just going forward, an opportunity for us to say to the public that when we have these status conferences, that if people want to attend, they can just sit here and listen, because I learned a lot today in the hearing, which I think gets me to the point of some of the issues we have had internally with transparency with the third-party manager.

I will say, yes, there were other organizations. That was one misrepresentation that I noted. The other misrepresentation I noted was on the fire hydrants, specifically to the point of the question about why the fire hydrant was dry.

And what I will say, it's been represented to us from the fire department, is there was a conversation that took place between Mr. Henifin and the fire department in January

of this year. During that discussion, what the fire department understood was that Mr. Henifin and his team, his contractor, would be performing the tests that the fire department had traditionally been performing. So they assumed, incorrectly or correctly, that those tests were being performed by Mr. Henifin's contractor. They did not notice that they were not being performed by the contractor until they appeared in June, just last month, when they went to respond to the house fire and the fire hydrant was dry. And it is their representation that that hydrant was dry not because of an issue with the hydrant itself but because they believe a water valve had been shut off.

So they do perform annual tests. All of their notes and information said that that fire hydrant worked and that it should have been spewing water. The fact that it wasn't led them to believe that the hydrant -- it was not an issue with the hydrant, it was an issue with the water valve that had been shut off. So I did want to correct that for the record.

The last thing I will say, Your Honor --

THE COURT: On this matter of the fire department --

MS. MARTIN: Yes, Your Honor?

THE COURT: -- at the next session we have, you can have someone capable of speaking to this issue come to court.

2.1

MS. MARTIN: I will do that, Your Honor. I'll make sure the fire chief is here. And he did represent to us that he has reached out to Mr. Henifin by email and has not received a response. But I will ensure that he is here next week at 9:30 on -- or I wrote it down -- July 12th, I think you told me.

THE COURT: Okay. And the last issue?

MS. MARTIN: The last thing I will say, Your Honor, is we really were here today to try to close the gap on transparency and to ensure that we knew what direction we should go in going forward.

Just based on what we heard today, some of the requests that I think we have for the ITPM is, you know, we talk a lot about water quality, but we have not had the benefit of those test results. And so one request that we have is to obtain evidence of the test results that are being conducted by JXN Water and the Department of Health that show that the water is safe to drink.

Mr. Henifin testified today that he is conducting numerous tests on the water, and so our request to him would be that he provide the documentation for those tests so that we can then distribute that to the public.

The second request we would have is Mr. Henifin -- we talked a lot about the call center, and Mr. Henifin represented today that the reduction in calls has gone from

2.1

1100 a day to between 4 and 500 a day. We would request that that data also be provided to the parties so that we also have the benefit of that information, again, so we can distribute it to the public.

The last requested document I think we have -- and, actually, no, not a last requested document. The last thing I would ask, Your Honor, I think that what I am receiving from you in terms of direction for the public with regard to transparency is that we will have a hearing next week at 9:30 for those organizations to come and be able to present their concerns directly to you and Mr. Henifin.

The second issue of transparency on the discussions between the Court and Mr. Henifin and whether or not that information is distributed to the parties, the question we have is, is the Court agreeable to us modifying the stipulated order to allow for the ITPM to communicate the discussions between himself and the Court to the parties and for him to distribute any documents that are provided to the Court also to the parties?

THE COURT: No.

MS. MARTIN: Okay. Thank you. That is all I have, Your Honor.

THE COURT: Okay. Hold it. On this matter of the call center, do you have your records to show the quantity of calls that the City of Jackson received on water -- on the

```
water crisis?
 1
 2
            MS. MARTIN: I believe that we do.
 3
            THE COURT: And its response times --
            MS. MARTIN: Oh, Mr. Henifin actually has the
 4
       documentation, because all of the documents were turned over
 5
       to him when he took over the system.
 6
 7
            THE COURT: So do you have copies?
            MS. MARTIN: I think we can obtain it if we get it from
 8
 9
       him.
            MR. HENIFIN: I don't think there is any, but I will
10
11
       look.
12
            THE COURT: So then I would like to see what record you
       have of the volume of calls on the water matter that the
13
       city experienced before Mr. Henifin came on duty and your
14
15
       response times. Can you give me that?
            MS. MARTIN: Like I said, I believe all of our
16
17
       documentation is with WSBA, which is controlled by
18
       Mr. Henifin. So the city doesn't have any -- all of the
       documents that we had -- when Mr. Henifin took over WSBA,
19
       all of that information went to him.
20
2.1
            THE COURT: Okay. And was all of that information
22
       accurate?
23
            MS. MARTIN: That I do not know. I think you would
24
       have to check it for accuracy. I think this is similar to
25
       him having to research the e-codes. It was all information
```

2.1

that was within the software that has been obtained by him through the WSBA.

THE COURT: Now, you mentioned e-codes. Do you stand by this statement you made earlier that Jackson didn't have a problem with e-codes?

MS. MARTIN: I don't think my statement was that we did not have a problem with e-codes. I said any information we would have had on e-codes would have been a public document that would have been available to the public.

THE COURT: Are you saying that Jackson didn't have a large quantity of persons on the e-codes?

MS. MARTIN: To my knowledge, what we had as far as the e-codes is the same as what Mr. Henifin represented, because I do not believe he modified that information before he distributed it. But the individuals that were on e-codes, based on what he has represented to us himself, is that the individuals that were on the e-code were individuals who had -- it was nursing homes and individuals with specific medical concerns. And so to my knowledge, there was no one else that was discovered to have been on an e-code improperly.

THE COURT: So that is what you are representing as the city's position, that nobody was on the e-code improperly?

MS. MARTIN: To my knowledge, there was no one on the e-code improperly.

1 THE COURT: But are you speaking for the city on that 2 point? 3 MS. MARTIN: I have not conducted any research --THE COURT: Excuse me. But I -- I'm sorry. But I know 4 5 that you are representing the city, but I am asking you on that particular point, are you contending that nobody was on 6 7 e-code improperly? MS. MARTIN: I am contending that based on the 8 9 information available to me, no one was on the e-codes 10 improperly. Based on the information that has been provided 11 to me, no one was on the e-codes improperly. 12 THE COURT: Okay. But are you speaking for the city or 13 just speaking for you? MS. MARTIN: I am speaking as an officer for the city 14 15 attorney based on the documents I have in my possession. THE COURT: And finally, after I mentioned the e-codes, 16 17 were any file cabinets moved from city offices on the 18 e-codes? MS. MARTIN: To my knowledge, there were not. I don't 19 20 have knowledge of any file cabinets being moved from city 2.1 offices prior to Mr. Henifin taking control of the system. 22 THE COURT: Okay. Thank you so much. 23 MS. MARTIN: Thank you, Your Honor. 24 THE COURT: We will come back together on the date 25 announced, July 12 at 9:30 a.m., and at that time I will

2.1

hear from any disgruntled organizations or citizens as well as the fire department on this matter.

And, Mr. Henifin, are there any persons whom you would like to have present at this session?

MR. HENIFIN: Nothing is coming to mind, Your Honor.

But I would like to reserve the right to bring a group if there is anyone that wants to speak to some of the improvements.

THE COURT: Okay. Then we will hear from that.

And all right then. Well, good people, this building is going to be shut down in just a few minutes, and so -Terri, what time is it? 5:35. So in 25 minutes this building is going to be shut down. All of the electronic equipment and everything else is going to be shut down for the weekend for some tests that are being run here in this building. So if you don't get out of here by 6:00, then you will have to wait until Monday morning. So I suggest you all take your time but head to the exits.

All right. Good. I'll see you all at the next occasion. Thank you so much. Everybody has been gracious. Thank you.

(Court adjourned at 5:36 p.m.)

COURT REPORTER'S CERTIFICATE

I, Caroline Morgan, Official Court Reporter for the United States District Court for the Southern District of Mississippi, do hereby certify that the above and foregoing pages contain a full, true, and correct transcript of the proceedings had in the forenamed case at the time and place indicated, which proceedings were stenographically reported by me to the best of my skill and ability.

I further certify that the transcript fees and format comply with those prescribed by the Court and Judicial Conference of the United States.

THIS, the 18th day of August, 2023.

/s/ Caroline Morgan, CCR

Caroline Morgan CCR #1957
Official Court Reporter
United States District Court
Caroline Morgan@mssd.uscourts.gov